clifford.hart@haringey

21 July 2014

To: All Members of the Full Council

Dear Member,

# Full Council - Monday, 21st July, 2014

I attach a copy of the following reports for the above-mentioned meeting which were not available at the time of collation of the agenda:

- 7. TO RECEIVE THE REPORT OF THE CHIEF EXECUTIVE (PAGES 1 16)
  - ii. Amendments to Appointments to Committees 2014/15
- 9. APPOINTMENTS TO OUTSIDE BODIES (PAGES 17 20)
- 13. TO RECEIVE REPORTS FROM THE FOLLOWING BODIES (PAGES 21 82)
  - a) Cabinet Report No 1 2014/15

Yours sincerely

Clifford Hart Democratic Services Manager





Report for:	Full Council 21 July 2014		Item number	
Title:	APPOINTMENTS TO COMMITTEES, SUB COMMITTEES, APPOINTMENT OF CHAIRS – 2014/15			
Report authorised by :	Chief Executive	e		
Lead Officer:	Clifford Hart, Democratic Services Manager Tel: 0208 489 2920		Manager	
Ward(s) affected: N/A	Report for Key/Non Key Decisio		ı Key Decision:	

## 1. Describe the issue under consideration

- 1.1 To approve the amendments to the attached Committee appointments following the Annual Council Meeting on 9 June 2014.
- 1.2 Since the AGM, the Leader has nominated a further member to sit on the Health and Wellbeing Board, in accordance with section 194 of the Health and Social Care Act 2012.
- 1.3 Further, as a result of the proposals to establish a Staffing & Remuneration Committee (reported to this meeting by the Informal Member Group convened under Article 15.03 of the Constitution at Agenda Item 6) it is necessary to make appointments to this Committee.

# 2. Cabinet Member Introduction

- 2.1 N/A
- 3. Recommendations



- 3.1 That the changes to the membership of the Health and Wellbeing Board by the inclusion of the Cabinet Member for Health and Wellbeing as a member of the Board be agreed, as attached at Appendix 1.
- 3.2 That following agreement to the establishment of a Staffing and Remuneration Committee (agenda item 6 refers) Full Council are asked to agree the proposed membership of the Staffing and Remuneration Committee as detailed in the attached Appendix 1.
- 3.3 That the variations in membership shown in italics in Appendix 1 in relation to the CEJCC, and Disciplinary and Dismissal Appeals panels subcommittees be agreed.

# 4. Background information

4.1 Annual Council at it its meeting on 9 June 2014 agreed to the appointments of Committees of the Council in accordance with Article 4.02 of the Constitution.

Health and Wellbeing Board

- 4.2 Since the meeting of the Council on 9 June 2014 where the Leader and Cabinet Member for Children and Families were appointed to the Health and Wellbeing Board there have been further discussions as to the Councillor membership. The Leader is therefore nominating the Cabinet Member for Health and Wellbeing to also sit on the Health and Wellbeing Board, together with the Leader and the Cabinet Member for Children and Families, in accordance with section 194 of the Heath and Social care Act 2012. Full Council is asked to vary the membership of the Committee by the inclusion of this member.
- 4.3 In calculating the allocation of seats on Committees, the Health and Wellbeing Board is excluded from the statutory rules on political balance.

Staffing and Remuneration Committee

- 4.3 As a result of the proposals to establish a Staffing & Remuneration Committee (reported to this meeting by the Informal Member Group convened under Article 15.03 of the Constitution at Agenda Item 6) Full Council is asked to agree the membership of the Staffing and Remuneration Committee as set out in Appendix 1 attached.
- 4.4 The Annual Meeting appoints Committees of the Council in accordance with Article 4.02 of the Constitution. Wherever possible bodies have been



constituted in accordance with the provisions of the Local Government and Housing Act 1989 and the Local Government (Committees and Political Groups) Regulations 1990 in terms of political balance. The proportionality split is as follows: Labour Councillors (48 members) now constitute 84.21% of the available seats on the Council; Liberal Democrat Councillors (9 members) occupy 15.79%. Where practicable the allocation of seats on Committees should be in line with the proportion of seats on the Council held by the political groups. The rule about proportionate allocation of seats on bodies overall takes precedence over the rule about proportionate allocation on any individual body.

- 4.5 By establishing the Staffing and Remuneration Committee this will increase the number of seats currently available on ordinary Committees from 47 to 52. Of this number 43 or 83% are allocated to the Labour Group and 9 or 17 % to the Liberal Democrat Group. The Staffing and Remuneration Committee will be split proportionally with seats 4:1 in favour of Labour.
- 4.6 In establishing a new Staffing and Remuneration Committee, the existing functions of two subordinate bodies of Corporate Committee will transfer to this Committee Haringey Council and Employees Joint Consultative Sub-Committee (CEJCC), and the Dismissal Appeals Sub-Committee. The current membership as agreed previously by Full Council on 9 June 2014 will remain, and there have been notified variations to the membership of CEJCC, and the Dismissal Appeals Sub-Committee as advised by each political group and these are shown in italics in the attached appendix.
- 5. Comments of the Assistant Director Corporate Governance and Monitoring Officer, and Legal Implications
- 5.1 The legal and constitutional implications are set out in the body of the report.
- 6. Comments of the Chief Financial Officer and Financial Implications
- 6.1 The Chief Financial Officer confirms that there are no financial implications arising from the recommendations outlined in this report that need reporting. All positions attracting a special responsibility allowance are listed in Part 6 of the Council's Constitution.
- 7. Local Government (Access to Information) Act 1985

## Background papers

Local Government and Housing Act 1989. Local Government (Committees and Political Groups) Regulations 1990 Local Government Act 2000.



Report to Annual Council on Committee Appointments

The background papers are located at River Park House, 225 High Road, Wood Green, London N22 8HQ.

To inspect them or to discuss this report further, please contact Clifford Hart on 0208 489 2920.

# 8. Equalities and Community Cohesion Comments

- 8.1 The Council has a public sector equality duty under S149 of the Equality Act 2010 to have due regard to need to:
- tackle discrimination and victimisation of persons that share the characteristics protected under S4 of the Act. These include the characteristics of age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex (formerly gender) and sexual orientation;
- advance equality of opportunity between people who share those protected characteristics and people who do not;
- foster good relations between people who those characteristics and people who do not.
- 8.2 Policy and Equalities Team have been consulted in the preparation of this report and they comment that the proposals outlined in this report carry no apparent implications for the any aspect of duty outlined above.

# Appendix 1

# 9 JUNE 2014

# APPOINTMENT OF COMMITTEES, SUB COMMITTEES, PANELS, ETC. FOR 2014/15

Full Council 9 JUNE 2014

Amended 21 July 2014 Full Council

COMMITTEE &	NO. OF MEMBERS	SUBORDINATE	NO. OF MEMBERS
MEMBERSHIP	0.11	BODIES	
Alexandra Palace &	6 Members of the	Alexandra Palace	
Park Board	Cttee	Consultative	5 Lab, 1 L/D
Cllr Christophides	Duan autional auti	Committee	Members
(Chair)	Proportional split	Como a mala amala amala in an	
Cllr Mann (Vice Chair)	Flab 11/D Mambara	Same membership as	plus up to 30 outside
Cllr Berryman Cllr Egan	5 Lab, 1 L/D Members	appointed to the Board sits as members of	Representatives
Clir Gallagher	plus 3 non-voting	Cons Cttee	
Oili Gallagrici	Members from	Cons Ottee	
Cllr Hare	Consultative	Chair to appointed by	
	Committee.	Cons Cttee at its first	
		meeting	
	1 Observer – Chair of		
	the AP Statutory		
	Advisory Cttee		
	,		
	Members of the		
	Cabinet may not sit on		
	the Board in		
	accordance with the		
	advice of the Charity		
	Commission.		
		Alexandra Palace &	3 Members of the
		Park Panel	Panel
		Cllr Christophides	Duonoutional audit
		(Chair)	Proportional split
		Cllr Mann (Vice Chair)	2 Lab, 1 L/D
		Cllr Hare	Members
		Oill Flate	Wichibers
			4.15
		Alexandra Palace & Park Consultative	4 Members of the Forum
		Forum	FOIUIII
		Chair to be staff Side	Proportional split
		in 2014/15.	i roportional split
			3 Lab, 1 L/D
		Cllr Christophides	
		Cllr Mann	Members plus 4
		Cllr Gallagher	Trade Union
			Representatives.
		Cllr Hare	
Cabinet	Leader and 8 Cabinet		
Cllr Kober (Chair)	Members.		
Cllr Vanier (V.Chair)	The Oak's 4 '''		
Cllr Arthur	The Cabinet will		
Cllr Demirci	appoint its own sub		
Cllr Goldberg	bodies		

COMMITTEE & MEMBERSHIP	NO. OF MEMBERS	SUBORDINATE BODIES	NO. OF MEMBERS
Cllr McNamara Cllr Strickland Cllr Morton Cllr Waters	The Leader will formally appoint the Cabinet Members after the election of The Leader by full Council  The Cabinet will appoint its own sub bodies	BODIES	
Corporate Committee Cllr Meehan (Chair) Cllr Griffith (Vice Chair) Cllr Adamou Cllr M Blake Cllr Ejiofor Cllr Ibrahim Cllr Jogee Cllr McShane Cllr Opoku Cllr Ozbek  Cllr Elliott Cllr Engert	12 Members of the Cttee Proportional split 10 Lab, 2 Lib Dem Members.		
Health & Wellbeing Board	Leader of the Council (Chair of HWB)  Cabinet Member for Health and Wellbeing  Cabinet Member for Children and Families  (the above are nominated by Leader of the Council)  Chair, Clinical Commissioning Group (Vice Chair of HWB)  Chair, Healthwatch		

COMMITTEE & MEMBERSHIP	NO. OF MEMBERS	SUBORDINATE BODIES	NO. OF MEMBERS
	LB Haringey:		
	Director of Adult & Housing Service		
	Director of Children & Young People's Service		
	Director of Public Health		
	Clinical Commissioning Group:		
	GP Board Member Chief Officer Lay Member		
	Voluntary Sector Rep:		
	Chief Executive - HAVCO		
	N.B. Any additional persons appointed to the HWB either by the local authority or the HWB will be appointed on a nonvoting basis.		
Overview and Scrutiny Committee Cllr G Bull	5 Members of the Cttee	<u>Scrutiny Review</u> <u>Panels</u>	The Mayor or Members of the
(Chair) Cllr Connor (Vice-Chair)	Proportional split	The Chair of each of the Scrutiny Review	Cabinet may not be Members
Cllr Adje Cllr B Blake Cllr Hearn	4 Lab, 1 Lib Dem. Plus co-opted	Panels shall be a member of the OSC, to be determined by the OSC at their first	
	Education representatives.	meeting. The composition of each Scrutiny Review Panel shall be between 3 and 7 members, and be politically proportionate as far as	

COMMITTEE & MEMBERSHIP	NO. OF MEMBERS	SUBORDINATE BODIES	NO. OF MEMBERS
MEMBEROTH		possible (including the Chair), and that apart from the Chair, the other Panel members to be non-executive members.	
		Each Scrutiny Review Panel shall be entitled to appoint up to three non-voting co-optees.	
		If there is a Children and Young People's Scrutiny Review Panel, the membership shall include the statutory education representatives of OSC. The education representatives would also attend the Overview and Scrutiny Committee meetings where reports from a relevant Scrutiny Review Panel are considered.	
Pensions Committee	6 Members of the		
Cllr Diakides (Chair) Cllr Bevan (Vice-Chair) Cllr Doron	Cttee Proportional split		
Cllr Marshall Cllr Reith	5 Lab, 1 Lib Dem.		
Cllr Ross	Non voting members		
	All other employers -		
	Term of office - 4 years from April 2014 - Nominations to be determined by eligible		

COMMITTEE & MEMBERSHIP	NO. OF MEMBERS	SUBORDINATE BODIES	NO. OF MEMBERS
	employers. Details of process to be agreed by the Chair		
	Active scheme members - 1 Term of office - 4 years from April 2014 - Determined by Unison.		
	Where Unison fails to nominate a Committee Member for any period of 6 months or more, nominations will be requested from all eligible active scheme members and a representative will be picked following interviews. Details of process to be agreed by the Chair.		
	Deferred and pensioner scheme members - 1 Term of office - 4 years from April 2014 - Determined by Unison.		
	Where Unison fails to nominate a Committee Member for any period of 6 months or more, nominations will be requested from all eligible active scheme members and a representative will be picked following interviews. Details of process to be agreed by the Chair.		
Regulatory Committee Cllr Ahmet (Chair) Cllr Mallett (Vice Chair) Cllr Akwasi-Ayisi Cllr Basu	13 Members of the Cttee Proportional split	Licensing Sub Committee – A Cllr Ahmet (Chair) Cllr Patterson	2 Lab, 1 Lib Dem Members.
Clir Basu Clir Bevan Clir Carroll	11 Lab, 2 Lib Dem Members.	Cllr Carter	

COMMITTEE & MEMBERSHIP	NO. OF MEMBERS	SUBORDINATE BODIES	NO. OF MEMBERS
Cllr Gunes Cllr Patterson Cllr Rice Cllr Sahota Cllr Stennett Cllr Beacham	All Licensing subs Members and Chairs to be appointed by Regulatory Committee		
Cllr Carter			
N.B. The Membership of the Licensing Sub-Committees and Planning Sub-Committee will be confirmed by the Regulatory Committee at its first meeting after Annual Council. The named members shown are the indicative members of both bodies and are shown here for information only.		Licensing Sub Committee – B Cllr Mallett (Chair) Cllr Sahota Cllr Beacham	2 Lab, 1 Lib Dem Members.
	All Planning Sub Committee Members and Chair/Vice Chair to be appointed by Regulatory Committee	Planning Sub- Committee Cllr Ahmet (Chair) Cllr Mallett (Vice Chair) Cllr Akwasi-Ayisi Cllr Basu Cllr Bevan Cllr Carroll Cllr Gunes Cllr Patterson Cllr Rice Cllr Sahota Cllr Stennett Cllr Beacham Cllr Carter	11 Lab, 2 Lib Dem Members.
Staffing and Remuneration	Proportional split	Dismissal Appeals Sub-Committee	2 Lab & 1 L/D
Committee Cllr Meehan (Chair)	4 Lab /1 Lib Dem Members		3 Members from the pool

COMMITTEE & MEMBERSHIP	NO. OF MEMBERS	SUBORDINATE BODIES	NO. OF MEMBERS
Cllr Arthur Cllr McShane Cllr Vanier Cllr Elliott		Labour Group Chairs Cllr Adamou (Chair) Cllr G Bull (Chair) Cllr Egan (Chair) Cllr Meehan (Chair) Cllr Rice (Chair) Cllr Waters (Chair)	All Councillors will be eligible to sit on these Panels, subject to having undertaken the necessary training
		Labour Group Cllr Ahmet Cllr Basu Cllr Bevan Cllr Berryman Cllr C Bull Cllr Christophides Cllr Diakides Cllr Doron Cllr Ejiofor Cllr Griffith Cllr Jogee Cllr Mann Cllr Marshall Cllr McShane Cllr Sahota Cllr Stennett Cllr Weston	
		Lib Dem Group Cllr Beacham Cllr Carter Cllr Elliott Cllr Engert delete Cllr Hare Cllr Morris	
	* in accordance with Section 12 of the Local Government Act 1989, Members who are Local Authority employees or Trade Union employees	*Haringey Council & Employees Joint Consultative Sub-Committee (Chair to be Employer Side in 2014/15.	6 Council Members Proportional split 5 Lab, 1 Lib Dem Members.

COMMITTEE & MEMBERSHIP	NO. OF MEMBERS	SUBORDINATE BODIES	NO. OF MEMBERS
WEMBEROIM	/officials may not sit on these bodies. If as a result the relevant Cabinet Member is ineligible, a substitute Member of the Cabinet should be appointed.	Cllr Meehan Cllr Arthur Cllr Morton Cllr Waters Cllr Goldberg  Cllr Engert deleted Cllr Newton added	Members to include Cabinet Members for Health & Wellbeing, Children and Families, Chair of Corporate Cttee plus Employees' Side Representatives.
Standards Committee  Cllr Rice (Chair) Cllr C Bull Cllr Ryan Cllr Weston  Cllr Morris	Proportional split 4 Lab /1 Lib Dem Members		•
Area Committees  To comprise all Members of the relevant wards		Crouch End, Hornsey and Stroud Green Arthur Doron Elliott Gallagher Hearn Jogee (Chair) Mann Sahota Weston	Ward Members of Crouch End, Hornsey and Stroud Green
		Muswell Hill Beacham Berryman M Blake Carter Connor Engert Hare McShane Morris Newton (Chair) Patterson Ross	Ward Members of Highgate, Muswell Hill, Fortis Green & Alexandra
		Northumberland Park & White Hart Lane Adje Amin Bevan G Bull Peacock Stennett (Chair)	Ward Members of White Hart Lane and Northumberland Park

	ı aye		
COMMITTEE & MEMBERSHIP	NO. OF MEMBERS	SUBORDINATE BODIES	NO. OF MEMBERS
		Tottenham Hale & Seven Sisters Basu Carroll Diakides Goldberg Gunes Kober Reith (Chair) Rice Vanier	Ward Members of Tottenham Hale, Tottenham Green and Seven Sisters
		St. Ann's & Harringay Adamou (Chair) B Blake Ibrahim Morton Ozbek Ryan	Ward Members of St. Ann's & Harringay
		West Green & Bruce Grove Akwasi-Ayisi Ejiofor Griffith Mallett McNamara Opoku (Chair)	Ward Members of Bruce Grove and West Green
		Wood Green Ahmet C Bull (Chair) Christophides Demirci Egan Marshall Meehan Strickland Waters	Ward Members of Noel Park, Bounds Green and Woodside

	Cabinet Portfolio	
Leader of the Council		

Page 15
<u>Cabinet Portfolio</u>
Councillor Kober
Cabinet Member for Communities
and Deputy Leader of the Council
Councillor Vanier
Cabinet Member for Resources and Culture
Councillor Arthur
Cabinet Member for Economic Development, Social Inclusion and
Sustainability
Councillor Goldberg
Cabinet Member for the Environment
Councillor McNamara
Cabinet Member for Health & Wellbeing
Councillor Morton
Cabinet Member for Childrens and Families
Councillor Waters
Cabinet Member for Planning

**Councillor Demirci** 

# **Cabinet Member for Housing and Regeneration**

Councillor Strickland

# **Cabinet Advisers**

Cllr McShane, Cabinet Adviser on High Streets and Businesses

Cllr Jogee, Cabinet Adviser on Libraries

Cllr Akwasi Ayisi, Cabinet Adviser on Tenants and Leaseholders

Cllr Doron, Cabinet Adviser on Carbon Reduction

Cllr Weston, Cabinet Adviser on Families

# <u>Liberal Democrat Spokespeople – To be confirmed</u>

Children & Young People: Cllr Communities: Cllr Crime & Community Safety: Cllr Environment: Cllr Resources: Cllr Health & Adult Social Care: Cllr Housing: Cllr Planning & Regeneration: Cllr



Report for:	FULL COUNCI	L Item number		
Title: Appointments to Outside bodies				
Report authorised by :	Chief Executive			
Lead Officer: Clifford Hart, Democratic Services Manager Tel: 0208 489 2920				
Ward(s) affected:		Report for Key/Non Key Decision:		

# 1. Describe the issue under consideration

1.1 To advise the Council of nominations of Council representatives to fill current vacancies on outside bodies and seek approval for appointments.

# 2. Cabinet Member Introduction

N/A

# 3. Recommendations

That the appointments to outside bodies, as set out in the attached schedule, be approved.



4. Comments of the Chief Financial Officer and Financial Implications

N/A

5. Comments of the Assistant Director Corporate Governance and Legal Implications

N/A

6. Local Government (Access to Information) Act 1985

# Background papers

The following papers have been used in the preparation of this report and can be inspected at River Park House, 225 High Road Wood Green, London, N22 8HQ by contacting Clifford Hart on 020 8489 2920:

Information supplied by the Party Groups.

7. Equalities and Community Cohesion Comments

N/A

Proposed Appointments	to Outside Bodies				
21 July 2014 Report for Council Meet	ing				
Body name	No of Reps	S			
London Road Safety Council, The Management Committee  14/lapc	2	Term of Office:	2 years		Category: Association This committee requires 2 Cllrs and 1 Road Safety Officer.
<u>Granted Aid: no</u>	1 LIBDEM, Councillor Toni Mallett Councillor Gail Engert	09/06/2014 21/07/2014	26/05/16 26/05/16		new appointment
MIND in Haringey, Executive Committee 14/min	1	Term of Office:	1 year		Category: Community must be a councillor
Granted Aid: yes	1 LAB Councillor Barbara Blake	21/07/2014	26/05/15		new appointment
RFCA for Greater London 14/tavr	1	Term of Office:	3 years		Category: Community
Granted Aid: no	1 LAB Councillor Eddie Griffith	21/07/2014	26/05/17		new appointment
Standing Advisory Council on Religious Education, The Conference	5	Term of Office:	1 year		Category: Statutory Must be Cllr's- Cllr Griffiths appointed as Church Rep
<u>Granted Aid: no</u>	3 LAB, 2 LI Councillor Eddie Grifith Councillor Emine Ibrahim Councillor Vincent Carroll Councillor Pippa Connor Councillor Gail Engert	09/06/2014 21/07/2014 21/07/2014 21/07/2014 09/06/2014	26/05/15 26/05/15 26/05/15 26/05/15 26/05/15		new appointment new appointment
Finsbury Park Trust 14/fpt Created Aid: no	2 2 LAB	Term of Office:	1 Year		Category: Trust 1 member & 1 observer deputy
<u>Granted Aid: no</u>	Councillor Raj Sahota Councillor Tim Gallagher	21/07/2014 09/06/2014	26/05/15 26/05/15	Deputy	new appointment
Bridge Renewal Trust		1 Term of Office:	1 Year		Category: Trust Cabinet Member covering Health and Adul Services
Representative	1 LAB Councillor Peter Morton	21/07/2014	26/05/15		new appointment

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# REPORT OF THE CABINET No. 01/2014-15 COUNCIL 21 JULY 2014

Chair: Councillor Claire Kober

Recommendation from Cabinet: Adoption of the Community Infrastructure Levy (CIL) Charging Schedule

### INTRODUCTION

This report to Full Council arises from consideration of the attached report regarding **Adoption of the Community Infrastructure Levy (CIL) Charging Schedule,** considered by the meeting of Cabinet that took place on 15 July 2014.

# **Background information**

The Council has reserved the right to exercise certain functions including the approval of the CIL Charging Schedule. A list of all of the functions of Full Council is specified in Part 2 Article 4 of the Constitution.

Regulations governing the CIL were produced in 2010 (amended 2011, 2012, 2013, 2014) and these govern how a CIL Charging Schedule must be prepared, and what it must contain. The table below sets out the processes involved in the preparation of Haringey's CIL Charging Schedule.

Milestones in preparation of Haringey CIL			
Task	Completion Date		
Preliminary Draft Charging Schedule consultation	Aug-Sep 2012		
Draft Charging Schedule consultation	Apr-Jun 2013		
Submission to the Planning Inspectorate	Nov 2013		
Pre-submission consultation on minor amendments	12 Nov-10 Dec 2013		
Examination in Public	18 Dec 2013		
Received Inspectors Report	4 Feb 2014		
Cabinet meeting to recommend adoption of CIL Charging Schedule & commence consultation on Planning Obligations SPD	15 July 2014		
Adoption of CIL Charging Schedule at July Full Council	21 July 2014		
Consultation period for Planning Obligations SPD	July-Sep 2014		
Implementation of Haringey CIL	1 November		

	2014
Adoption of Planning Obligations SPD (estimated)	Oct 2014

The schedule will be kept under review for future amendments in light of infrastructure delivery, macro economic trends and changes in local land values. Any further changes to the charging schedule will require a fresh viability study, a fresh set of public consultation, and another independent examination.

Further information was provided in reports to Cabinet in April 2013 and in the form of a report to the Cabinet Member for Planning and Enforcement in October 2013. Following these reports, the Draft Charging Schedule was submitted to the Planning Inspectorate for Examination in Public.

The Council's Draft Charging Schedule was approved by an Independent Inspector in February 2014, subject to the minor modifications below:

EM1 – Append the OS based map (see below), defining the residential zone boundaries, to the schedule.

EM 2 - Add the name of the charging authority to the schedule.

EM 3 – Add a definition of Retail Warehouses as follows; "Retail warehouses are large stores specialising in the sale of household goods (such as carpets, furniture and electrical goods), DIY items, and other ranges of goods, catering mainly for car borne customers."

### We recommend:

That Council adopts the CIL Charging Schedule and that it is implemented from 1 November 2014.



Report for:	Cabinet July 2014 Full Council July 2014	Item Number:			
Community Infrastructure Levy (CIL) Charging Schedule adoption and Planning Obligations Supplementary Planning Document (SPD)					
Report Authorised by:  Lyn Garner, Director Regeneration, Planning and Development					
Lead Officer: Gavin Ball, Strategic Planning and Transport Policy					
Ward(s) affected: All		Report for Key Decision			

### 1. Describe the issue under consideration

- 1.1 The Community Infrastructure Levy (CIL) is a method of securing developer contributions towards strategic infrastructure. Haringey has prepared a CIL Charging Schedule, which has been found sound by an independent examiner (with some minor amendments, see paragraph 5.7).
- 1.2 In order for a council to introduce CIL, a gap in infrastructure funding to meet the needs of a growing population, has to be identified and sufficient development viability to contribute towards funding this infrastructure on an area-wide basis has to be demonstrated.
- 1.3 Haringey has set out a community infrastructure delivery plan as part of Local Plan Strategic Policies adopted in March 2013. This infrastructure delivery plan was updated in 2013 and forms the basis of the Haringey CIL.
- 1.4 This report seeks Cabinet endorsement of this Charging Schedule, and Cabinet's recommendation to Full Council that the Charging Schedule is adopted in July for implementation on 1<sup>st</sup> November 2014. The Charging Schedule is set out in Appendix A and it incorporates the minor changes recommended by the Inspector.
- 1.5 Cabinet approval is also sought to commence statutory public consultation on the draft Planning Obligations Supplementary Planning Document (SPD). After



the introduction of CIL, the funds collected will help deliver strategic infrastructure as identified in Council's Infrastructure Delivery Plan. The Planning Obligations SPD, once adopted will be used to provide guidance in the negotiation of planning contributions for the delivery of affordable housing, employment outcomes, and site-specific mitigations of the effects of new development.

- 1.6 Additionally, the SPD will ensure that:
  - i. Haringey optimises development contributions including infrastructure contributions and affordable housing contributions;
  - ii. Developers have certainty about infrastructure costs and development contributions when making a planning application;
  - iii. Communities have certainty about the Council's revenue from development, and how the revenue will be spent.

# 2. Cabinet Member introduction

- The Community Infrastructure Levy is an important tool in the collection of money to provide strategic infrastructure in Haringey alongside new development.
- The Planning Obligations SPD offers guidance to developers on how the new CIL regime and revised s106 regime will operate together. This is important in terms of mitigating and optimizing new development in terms of:
  - Securing affordable housing
  - o Securing infrastructure contributions
  - Securing contributions towards skills & employment
  - Ensuring negative impacts of development are mitigated appropriately
- These two important pieces of work will help to provide a transparent and clearly understood process which uses the anticipated growth in the Borough, to support the delivery of affordable housing and new infrastructure.

## 3. Recommendations

- 3.1 Cabinet endorses and recommends to Full Council that the CIL Charging Schedule as set out in Appendix A be adopted by Full Council for implementation from 1<sup>st</sup> November 2014.
- 3.2 Cabinet approves the draft Planning Obligations SPD as set out in Appendix B for a 6-week statutory public consultation.

# 4. Alternative options considered

4.1 The CIL Regulations are scheduled to restrict the pooling of s106 planning obligations to 5 sites from 1<sup>st</sup> April 2015. In order for infrastructure planning



obligations to be pooled together from multiple sites post this date, a CIL charging schedule is required.

4.2 To explore all of the development and infrastructural opportunities, and ensure that developments come forward along timescales that ensure these synergies are exploited efficiently is not feasible. CIL offers certainty about the quantum of infrastructure contributions to be collected on each site in the borough, without jeopardising affordable housing contributions, and while maintaining the opportunity for bespoke site-specific planning obligations to be collected. As such it is not seen as realistic to proceed with the current planning obligations regime.

# 5. Background information

# Interface between s106 & CIL – A Planning Obligations SPD

- 5.1 CIL is a standardised non-negotiable local levy placed on development for the purpose of raising funds to support the delivery of infrastructure that is required as a result of new development. CIL provides a more consistent and transparent mechanism to raise financial contributions, than the current system of s106 agreements.
- 5.2 However, under CIL, developers can still be required to directly provide both 'off-site' infrastructure, through s106 contributions, and 'on site' improvements through planning conditions to mitigate the direct impact of the development proposed (e.g. landscaping, access roads). A draft Planning Obligations SPD setting out what obligations will be collected through s106 and CIL is included as Appendix B.
- 5.3 The types of contributions to be collected through CIL and S106 are summarised in Table 1 below:

Table1- Infrastructure Type		Delivery Mechanism	
Infrastructure Theme	Specific Requirement	Planning Obligation	CIL
Community Facilities	Multi-Use Community Facilities, Youth Centres, Libraries, Leisure Centres	х	1
Education	Primary School	Х	1
	Secondary School	Х	1
Health	Primary Care Facilities	Х	1
Affordable Housing	Provision of on-site affordable housing	✓	Х
	Provision of off-site affordable housing	✓	Х
Employment and	Provision of employment and training facilities	Х	1
Training	Construction phase skills and training	✓	Х
	End user skills training	✓	Х
	Compensation for loss of employment land	✓	X



Transport and	Strategic borough-wide transport improvements	X	1
Highways	Site-specific transport and highway measures to make development acceptable	✓	х
Open Space and Public Realm	Public Open Space/public parks, including improvements to existing facilities	Х	1
	Borough-wide improvements to Street scene and built environment	X	1
	Public art not linked to a development site	Х	1
	Public art on or immediately adjacent to a development site	✓	х
	Site-specific improvements to ensure new developments make a positive contribution to the on-site public realm, and their immediate surrounds.	✓	x
Environmental Sustainability	Carbon Reduction Measures/Initiatives	✓	Х
Justamability	Creation of new decentralised energy capacity	Х	1
	Ensuring new developments are/can be connected to existing/future decentralised energy networks	✓	х
	Biodiversity Measures/Initiatives	✓	Х
	Strategic Flood Mitigation	Х	1
	Site-specific flood mitigation	1	Х

# **Adoption of CIL**

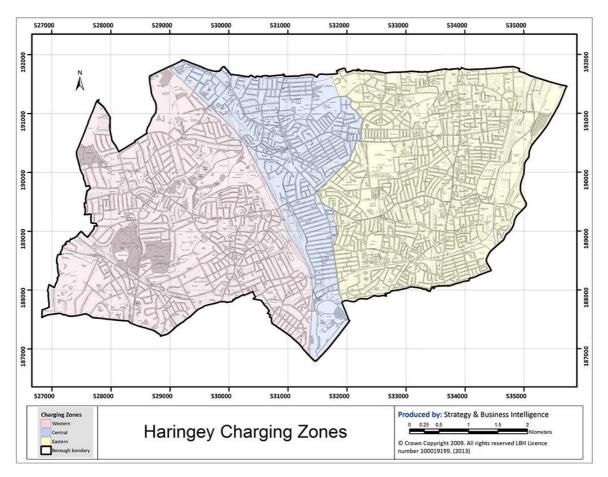
5.4 Regulations governing CIL were produced in 2010 (amended 2011, 2012, 2013, 2014). These govern how a CIL Charging Schedule must be prepared, and what it must contain. Table 2 below sets out the processes involved in the preparation of Haringey's CIL Charging Schedule.

Table 2: Milestones in preparation of Haringey CIL			
Task	Completion Date		
Preliminary Draft Charging Schedule consultation	Aug-Sep 2012		
Draft Charging Schedule consultation	Apr-Jun 2013		
Submission to the Planning Inspectorate	Nov 2013		
Pre-submission consultation on minor amendments	12th <sup>th</sup> Nov-10 <sup>th</sup>		
	Dec 2013		
Examination in Public	18 <sup>th</sup> Dec 2013		
Received Inspectors Report	4 <sup>th</sup> Feb 2014		
Cabinet meeting to recommend adoption of CIL Charging Schedule &	15 <sup>th</sup> July 2014		
commence consultation on Planning Obligations SPD			
Adoption of CIL Charging Schedule at July Full Council	21 <sup>st</sup> July 2014		
Consultation period for Planning Obligations SPD	July-Sep 2014		
Implementation of Haringey CIL	1 <sup>st</sup> November		
	2014		
Adoption of Planning Obligations SPD (estimated)	Oct 2014		



- 5.5 The schedule will be kept under review for future amendments in light of infrastructure delivery, macro economics trends and changes in local land values. Any further changes to the charging schedule will require a fresh viability study, a repeat of public consultation, and another independent examination.
- 5.6 Further information was provided in reports to Cabinet in April 2013, and in the form of a report to the Cabinet Member for Planning and Enforcement in October 2013. Following these reports, the Draft Charging Schedule was submitted to the Planning Inspectorate for Examination in Public.
- 5.7 The Council's Draft Charging Schedule was approved by an Independent Inspector in February 2014, subject to the minor modifications below:
  - EM1 Append the OS based map (see below), defining the residential zone boundaries, to the schedule.
  - EM 2 Add the name of the charging authority to the schedule.
  - EM 3 Add a definition of Retail Warehouses as follows; "Retail warehouses are large stores specialising in the sale of household goods (such as carpets, furniture and electrical goods), DIY items, and other ranges of goods, catering mainly for car borne customers."





5.8 The Final Charging Schedule in Tabular form which will be put to Full Council for adoption is below. A draft of the Final Haringey CIL Charging Schedule document is included as Appendix A.

Table 3- Approved CIL Charging Schedule for Haringey					
CIL charge (£/square metre)					
Use	Western	Central	Eastern	Mayoral CIL	
Residential	£265	£165	£15	£35	
Student accommodation	£265	£165	£15	£35	
Supermarkets	£95 £35			£35	
Retail Warehousing	£25 £35				
Office, industrial, warehousing, small scale retail (use class A1-5)	Nil Rate £35				
Health, school and higher education	Nil Rate Nil			Nil	
All other uses	Nil Rate £35				

Superstores/supermarkets are defined as shopping destinations in their own right where weekly food shopping needs are met and which can also include non-food floorspace as part of the overall mix of the unit.

Retail warehouses are large stores specialising in the sale of household goods (such as carpets, furniture and electrical goods), DIY items, and other ranges of goods, catering mainly for car borne customers.



- 5.9 Once CIL is implemented and contributions are collected, this will become a highly visible and transparent method for funding infrastructure (and will be recorded through the Annual Monitoring Report).
- 5.10 How funding choices for infrastructure are made will continue to be an important part of the Council's role in bringing forward sustainable development in the borough. This will require decisions on the way that funding is distributed across both strategic and local projects ensuring that local needs can be addressed, alongside improved strategic infrastructure.
- 5.11 The CIL revenue collected will only partially meet the infrastructure delivery gap. The development of a coherent, long term plan for growth (the Haringey Local Plan) will therefore need to take place alongside a refresh of the infrastructure delivery plan, and wider programme funds from across and beyond the Council. Monitoring growth trends and managing the investment in infrastructure through short and longer term infrastructure plans (linked to growth programmes) will also be required.
- 5.12 In consultation with colleagues across the Council, officers will monitor and update the Infrastructure Delivery Plan and its short term delivery priorities as part of the Council's plan-making process. In the first instance, the emerging Site Allocations Development Plan Document and the Tottenham Area Action Plan will take account of identified infrastructure needs.
- 5.13 There is a requirement in the CIL regulations for a "reasonable amount" of CIL revenue to be made available in the area in which the development is built.
- 5.14 In early 2013 the government announced the amount of CIL to be spent locally (a 'meaningful amount') would be 15% with a cap at £100 per council tax dwelling for all areas with a Parish Council in England. For areas with an adopted neighbourhood plan this would be 25% with no cap.

# 6. Comments of the Chief Finance Officer and financial implications

- 6.1 Section 106 funding has been an important source of funding for the Council, especially for school expansion projects and is largely used to support the capital programme.
- 6.2 Under the new legislation the funding previously received via S106 will be largely replaced by CIL, with the exceptions of those areas highlighted in Section 5.3 of this report. It is envisaged that in future the level of funding received from S106 and CIL combined will be broadly similar with the funding received from S106 in prior years.



- 6.3 Once set the Council has the option to review its Regulation 123 list on a periodic basis and allocate funding received differently to reflect the Council's funding priorities.
- 6.4 In addition to CIL payments to Haringey, the Borough is also responsible for collecting CIL payments due to the Mayor of London."

# 7. Comments of the Assistant Director of Corporate Governance and legal implications

- 7.1 The Assistant Director of Corporate Governance has been consulted on the contents of this report and comments as follows.
- 7.2 The CIL Charging Schedule has been subject to the relevant statutory process provided for in the Community Infrastructure Levy Regulations and has been found sound by an independent examiner subject to some minor amendments which have been actioned. The final step in the process is formal adoption by the Council.
- 7.3 The CIL Charging Schedule, when adopted, will provide the legal basis on which a developer's liability for infrastructure payments is assessed and payment is secured.
- 7.4 The Council is required under the Town and Country Planning (Local Planning) (England) Regulations 2012 to consult on the Planning Obligations SPD and to take into account all consultation responses received before adopting thereof.
- 7.5 Under the Localism Act 2011 there is placed on plan making authorities a statutory duty to co-operate with adjoining authorities and prescribed bodies and persons in the preparation of development plan documents and other local development documents. This duty requires active and constructive engagement with those parties and to have regard to the activities of those parties.
- 7.6 Section 38(6) of the Planning and Compulsory Purchase Act 2004 states that, if regard is to be had to the development plan for the purpose of any determination to be made under the planning Acts, the determination must be made in accordance with the plan unless material considerations indicate otherwise.
- 7.7 Although the proposed SPD is not a development plan document it will, upon adoption, be a material consideration in the determination of planning applications within the area covered by the SPD and will assist and guide the Council, developers and other stakeholders in addressing the provision of affordable housing and site specific infrastructure requirements in an open and transparent manner.



# 8. Equalities and Community Cohesion Comments

8.1 The CIL and Planning Obligations are tools to provide the infrastructure necessary to deliver sustainable communities and quality environment. The strategic implications of growth in our borough and its impact on infrastructure that could arise are considered in the Equalities Impact Assessment (EqIA) that supports the adopted Local Plan Strategic Policies. Equality impacts of specific developments are considered as proposals come forward.

## 9. Head of Procurement Comments

9.1 Not applicable

# 10. Policy Implication

10.1 The term 'infrastructure' includes schools and other educational facilities, open space, green infrastructure, transport facilities, health and medical facilities, flood defences, sporting and recreational facilities. The Local Plan: Strategic Policies document sets out the basis for strategic infrastructure that will be required to support growth in the borough during the plan period. The CIL will be used to help contribute towards meeting the funding gap that exists for the infrastructure. Documents such as CIL and Planning Obligations SPD help to deliver Local Plan Strategic Policies and the Corporate Plan priorities, especially those contained in the "Opportunities for All" section.

### 11. Reasons for Decision

- 11.1 Adoption of CIL should be agreed by Cabinet prior to adoption at full Council.
- 11.2 SPD preparation requires a statutory 6-week public consultation which will commence after Cabinet approval.

# 12. Use of Appendices

Appendix A: Haringey CIL Charging Schedule for adoption Appendix B: Draft Planning Obligations SPD for consultation

# 13. Local Government (Access to Information) Act 1985

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**CIL Charging Schedule** 

Adopted July 2014
Implemented 1<sup>st</sup> October 2014



## Introduction

As part of the changes introduced under the Planning Act 2008, the previous Government introduced the Community Infrastructure Levy (CIL) - a new mechanism to enable infrastructure requirements arising from growth to be funded through developer contributions.

The Community Infrastructure Levy Regulations 2012 (as amended) allows councils to introduce CIL, being a charge on new buildings and extensions to help pay for supporting infrastructure and replaces s.106 contributions (except in relation to affordable housing and on site mitigation measures).

## What is CIL?

CIL is a standardised non negotiable local levy that is placed on new development for the purpose of helping to raise funds to support the delivery of the infrastructure that is required as a result of new development. Far from being a new source of funding, CIL provides a more consistent and transparent mechanism to raise financial contributions, currently sought through s106 agreements.

However, under CIL, developers can still be required to directly provide both 'off-site' infrastructure, through s106 contributions, and 'on site' improvements through planning conditions to mitigate the direct impact of the development proposed (e.g. landscaping, access roads).

# How is CIL calculated and charged?

The regulations require two distinct aspects to be considered. Firstly, a 'charging authority' (the Local Authority) needs to demonstrate that new development necessitates the provision of new, or improved, infrastructure. Secondly, that the rate of the proposed levy does not make development proposals unviable, in particular with regards to expected costs that would be associated with the provision of on-site infrastructure (for the purposes of CIL, affordable housing is regarded as an on-site requirement and will continue to be secured through s106 agreements).

The levy is to be expressed as £ per m² and collected on the commencement of development. CIL is to be charged on the 'gross internal floor space' of any new development, apart from affordable housing and buildings used for charitable purposes where standard exemptions have been made.

Whilst the rate of CIL is determined by the charging authority, it is scrutinised by an independent examiner to assess whether the charge has regard to the evidence base and that the level of charge is reasonable and will not impact negatively on the economic viability of development.

# The Infrastructure Funding Gap

The Council has produced an Infrastructure Study in March 2010 setting out the likely infrastructure impacts of growth identified in the Council's Local Plan. This has been built



#### **Haringey Council**

on and an updated document setting out the current anticipated funding requirements to meet infrastructure needs in the Borough was produced in March 2013. The outcomes of this study indicate that there is a total funding gap that CIL can contribute towards of approximately £230m. This is set out below, and the summary document is included on our website.

The level of Investment required is indicative and it includes investment that may need to be undertaken by both the Council and its partners. The investment required will need to be subject to continuous review in light of changes to the funding regimes for both the Council and its partner organisations and changing roles and functions of public sector organisations in years to come. The actual level of investment the Council makes in future years will clearly be subject to Council priorities and available funding and will need to be agreed by Cabinet as appropriate.

Table 1 Summary of Infrastructure Investment Estimates 2013/14-2026/27				
Infrastructure Type	Investment Required (£m)	Funding Available (£m)	Funding Gap (£m)	
Education	198.0	120.0	78.0	
Health	tbc	tbc	Tbc	
Open space/ Leisure	22.3	1.5	20.8	
Transport	107.6	19.5	88.1	
Emergency Services				
Decentralised Energy	25.0	2.5	22.5	
Water Management & Flooding	20.6	tbc	20.6	
Waste		-		
Total (£m)	£373.5	£143.5	£230	

#### Viability in Haringey

Evidence has been provided by BNP Paribas to identify what CIL rates will be viable in Haringey. A primary study was received in February 2012, and updates to the evidence were provided in February 2013. The full set of evidence is available on our website.

#### The Charging Schedule

The proposed schedule is set out below. The map shows the charging zones:

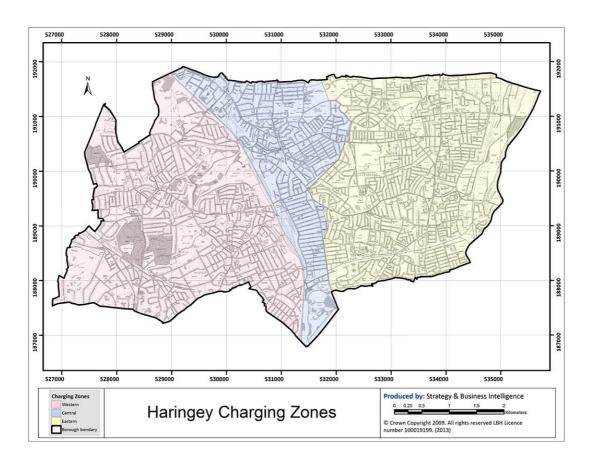
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Office, industrial, warehousing, small scale retail (use class A1-5)	Nil Rate		£35	
Health, school and higher education	Nil Rate		Nil	
All other uses		Nil Rate		£35



#### **Haringey Council**

Superstores/supermarkets are defined as shopping destinations in their own right where weekly food shopping needs are met and which can also include non-food floorspace as part of the overall mix of the unit.

Retail warehouses are large stores specialising in the sale of household goods (such as carpets, furniture and electrical goods), DIY items, and other ranges of goods, catering mainly for car borne customers.



#### **Exemptions**

CIL charges will not be levied on:

- Development that creates less than 100m<sup>2</sup> of new build floor space measured as Gross Internal Area (GIA) and does not result in the creation of one or more dwellings.
- Buildings into which people do not normally go, or only go to perform maintenance.
- Buildings for which planning permission was granted for a limited period.
- Affordable housing, subject to an application by a landowner for CIL relief (CIL regulation 49).
- Development by charities for charitable purposes subject to an application by a charity landowner for CIL relief (CIL regulation 43).



#### **Haringey Council**

The CIL Regulations 2010 set out the situations for both mandatory and discretionary exemptions. Mandatory exemptions include affordable housing and developments occupied solely for the purpose of charitable activity by a registered charity. However, the charging authority has discretionary powers to provide relief on:

- the investment activities of charitable institutions
- in exceptional circumstances where:
  - the cost of complying with s106 planning obligation is greater than the chargeable amount payable by a developer;
  - o there is an unacceptable impact on the economic viability of a development
  - o that the granting of relief would not constitute state aid.

The Council will not expect to implement any discretionary exemptions. The Council believes the charge is viable and will monitor the charge to ensure it remains viable. Should circumstances change the Council will seek to revise the levy rather than provide any discretionary relief from the charge.

#### Payments in kind

In circumstances where the liable party and Haringey Council agree, payment of the levy may be made by transferring land. The agreement cannot form part of a planning obligation, must be entered into before the chargeable development is commenced and is subject to fulfilling the following:

- the acquired land is used to provide or facilitate the provision of infrastructure within Haringey;
- the land is acquired by the Council or a person nominated by the Council;
- the transfer of the land must be from a person who has assumed liability to pay CIL;
- the land has to be valued by an independent person agreed by the Council and the person liable to pay CIL;
- 'Land' includes existing buildings and other structures, land covered with water, and any estate, interest, easement, servitude or right in or over the land.

#### Collection of CIL

London Borough of Haringey is the collecting authority for the purpose of Part 11 of the Planning Act 2008 and CIL Regulations 2010 (as amended by Regulations 2011 and 2012).

When planning permission is granted, Haringey Council will issue a liability notice setting out the amount payable, and the payment procedure.

In the case of development enabled through permitted development orders, the person(s) liable to pay will need to consider whether their proposed development is chargeable, and to issue Haringey Council a notice of chargeable development.



Where the payable amount of CIL is £500,000 or less, the whole amount shall be paid in a single installment not more than 60 days after commencement of the development.

Where the payable amount is more than £500,000, developers should have the option to pay two installment payments:

- The greater of £500,000 or half the value of the total payable amount 60 days after commencement, and
- The remainder 240 days after commencement.

#### **Appeals**

A liable person can request a review of the chargeable amount by the charging authority within 28 days from the issue of the liability notice. CIL Regulations allow for appeals on:

- The calculation of the chargeable amount following a review of the calculation by the Council.
- Disagreement with the Council's apportioned liability to pay the charge.
- Any surcharges incurred on the basis that they were calculated incorrectly, that a liability notice was not served or the breach did not occur.
- A deemed commencement date if considered that the date has been determined incorrectly.
- Against a stop notice if a warning notice was not issued or the development has not yet commenced.

A person aggrieved by the levy (or attempt to levy) of a distress can appeal to the Magistrates Court.

#### Spending CIL revenue

CIL revenue will be spent on infrastructure needed to support development in Haringey. This need is assessed as part of the Local Plan making process and an Infrastructure Delivery Plan is included in the adopted Local Plan: Strategic Policies. This infrastructure needs and delivery plan are updated regularly.

The Council includes as part of this submission the proposed Regulation 123 list below.

2014/15-2018/19 Reg 123 Projects
Lordship Lane Recreation Ground improvements
Down Lane Park improvements
Bruce Castle Park improvements
4 Improved Greenway cycle & pedestrian routes
Alexandra Primary School Expansion
Welbourne Primary School Expansion
Bounds Green Primary School extension



The Council will publish annual reports showing, for each financial year:

- How much has been collected in CIL;
- How much has been spent;
- The infrastructure on which it has been spent;
- Any amount used to repay borrowed money;
- Amount of CIL retained at the end of the reported year.

It is the Government's intention to allow for a proportion of CIL to be passed to Local Councils and Neighbourhoods. The Council will abide by regulations to administer this as they are introduced.

#### Administrative costs

Up to 5% of all contributions will be used to pay for the costs of administering the Community Infrastructure Levy. This charge would support the Council in monitoring and enforcement of the charge as well as providing infrastructure planning support to manage and co-ordinate the delivery of infrastructure improvements that address the impacts resulting from development.

#### **CIL and Section 106 agreements**

Unlike s106, the levy is to provide infrastructure to support the development of an area, not to make individual planning applications acceptable in planning terms. It breaks the link between a specific development site and the provision of infrastructure and thus provides greater flexibility for delivery of infrastructure when and where it is needed.

Section 106 agreements and Section 278 Highways Agreements will continue to be used to secure site-specific mitigation and affordable housing. In some instances, S106 agreements may be used in large development sites needing the provision of their own specific infrastructure for which delivery may be more suitably dealt with through s106s. Type of s106 requirements may include the following:

- Specific infrastructure requirements that directly arises from five or fewer developments, section 106 arrangements may continue to apply if the infrastructure is required to make the development acceptable in planning terms
- Affordable housing contributions
- New access roads/ junction improvements serving the site
- Connections to a renewable/ decentralised energy network
- On-site open space requirements
- Employment and training provision
- Travel plans / Car clubs / Cycle parking
- Town Centre management funding



The Mayoral CIL has been in effect since April 2012 in accordance with Regulation 25 (a) of the Community Infrastructure Regulations 2010 (as amended). The Mayor published his CIL charging schedule on the GLA's website, and it is intended to contribute towards the funding of Cross Rail, and the Mayor has in effect declared his aim of raising £300m from Mayoral CIL towards this project. The Mayor's target is expected to be achieved by 2019. It is very likely that further London wide infrastructure funding will be required in the future and the revision and required collection of Mayoral CIL will now form a permanent feature of the planning and development policy framework operating in London.

The London boroughs collect the Mayor's CIL on his behalf. Haringey falls within Zone 2 of the Mayor's Charging Schedule which means that Haringey is required to collect £35/m<sup>2</sup> on behalf of the Mayor for any development that falls within scope of the regulations.

\_\_\_\_

LB Haringey

Planning Obligations Supplementary Planning Document

Draft July 2014

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#### 1. Introduction

1.1 The purpose of this document is to clearly set out the Council's approach, policies and procedures in respect of the use of planning obligations. It has been prepared as a 'Supplementary Planning Document' (SPD) to support Policy SP17 of Haringey's Local Plan (March 2013), and the local Community Infrastructure Levy (CIL) adopted in July 2014. On 31<sup>st</sup> October 2014 Haringey will implement its Community Infrastructure Levy on new development in the borough.

#### The Aim of this Document

- 1.2 The aim of this document is to provide guidance on how planning obligations will operate in Haringey. Specifically it will:
  - Provide transparency and certainty in regard to the functioning of the planning application process and procedures for securing planning obligations;
  - Set out the types of planning obligations that may be sought with various development proposals;
  - Detail the relationship between planning obligations and CIL;
  - Assist with the delivery of sustainable development in accordance with policies in Haringey's Local Plan.

#### What Planning Obligations are collected?

- 1.3 The purpose of planning obligations is to make development acceptable in planning terms. This is about mitigation, rather than just identification, of any undesirable impact and is generally negotiated during the consideration of a planning application. So while it can be good practice to submit information about a proposed planning obligation alongside an application, it should not normally be a requirement for validation of a planning application.
- 1.4 CIL is collected at a per square metre rate on certain types of development in the borough. The charging schedule sets the rates, and the Regulation 123 list identifies the strategic infrastructure projects that the money collected will be spent on.
- 1.5 Generally, when alterations to a schem are required upon granting a planning permission, these will be required by way of placing a condition on a grant of planning approval. Where mitigation is required off-site in order to make a development acceptable in planning terms, planning obligations can be used to ensure works are undertaken as part of the development. These will be agreed prior

to, and enforced upon grant of a planning application. These are termed **non-financial obligations** in this document.

- 1.6 Planning obligations can also secure financial contributions where it is expedient to ensure the effects of a development are mitigated off-site, but without which it would otherwise have been necessary to refuse planning permission. Where these are standard to most development in the borough, these are termed **financial** obligations in this document.
- 1.7 On some sites it may be necessary for bespoke pieces of infrastructure, or mitigation to be provided in order to make the site acceptable in planning terms. These will be termed **site specific financial obligations** in this document.
- 1.8 Whilst the obligations outlined in the SPD may be anticipated with development that takes place in the borough, there may be other types of obligations, not covered by the SPD, that could be required to mitigate specific impacts of a development.

#### How planning obligations are collected

1.9 There are two main methods of collecting planning obligations as part of a planning permission, through the Community Infrastructure Levy, and through Section 106 agreements.

#### **Community Infrastructure Levy (CIL)**

- 1.10 Haringey has established a CIL charging schedule, which sets out the rates to be levied on new development in the borough. CIL applies to most new developments and charges are based on the size and type of the new development.
- 1.11 CIL will generate funding to deliver a range of infrastructure projects that support residential and economic growth in the borough, which will provide certainty for future development, and benefit local communities. These projects are identified in the Infrastructure Delivery Plan (IDP), and prioritised through the Council's budget setting process and publicised on the Council's Regulation 123 list.

- 1.12 The Infrastructure Delivery Plan is updated periodically alongside Local Plan document preparation. The Council's budget is set annually, and where projects are added that CIL may reasonably contribute towards. This will be reflected in an update to the Regulation 123 list, which will be published on the Council's website. Amounts of CIL charged, collected, and spent will be recorded in the Council's Annual Monitoring Reports.
- 1.13 This process allows the Council to work with infrastructure providers and communities to set priorities for what the funds collected under the levy should be spent on, and provides a funding stream so that the delivery of infrastructure projects can be planned more effectively.
- 1.14 CIL is designed to give developers and investors greater confidence to invest because there will be more certainty 'up front' about how much money they will be expected to contribute towards community infrastructure. Equally, the wider community and developers alike will be better able to understand how new development is contributing towards infrastructure provision across the borough.

#### **Planning Obligations (S106)**

- 1.15 Planning obligations secured pursuant to Section 106 of the Town and Country Planning Act 1990 are entered into as legal agreements between local planning authorities, landowners, developers and potentially other affected third parties. The Council can secure financial and/or non-financial obligations whether on a one-off or continuing basis and depending on the nature thereof bind that parcel of land and subsequent owners or occupiers.
- 1.16 These obligations may be secured through a Unilateral Undertaking where a fixed fee is required upon grant of planning permission, or through a s106 agreement.
- 1.17 In Haringey planning obligations will be used to compensate and/or mitigate the impact of a development, which without that mitigation, would render the development unacceptable in planning terms.
- 1.18 The Haringey CIL Charging Schedule sets out the expectation that Section 106 agreements will continue to be collected for:

- a) Specific infrastructure requirements that directly arises from five or fewer developments, section 106 arrangements may continue to apply if the infrastructure is required to make the development acceptable in planning terms
- b) Affordable housing contributions
- c) Connections to a renewable/ decentralised energy network
- d) On-site open space requirements
- e) Employment and training provision
- Measures to mitigate the traffic and transport impact of development such as Travel plans / Car clubs
- g) Town Centre management funding
- 1.19 Opportunities for providing examples of pieces of infrastructure falling into (a) above on the most strategic sites within the borough will be set out in the Site Allocations DPD.

#### **Replacement of Existing Guidance**

- 1.20 This document when adopted will replace a suite of existing SPD and SPG relating to the management of planning obligations in the borough:
  - SPG 10a: The Negotiation, Management and Monitoring of Planning Obligations;
  - SPG 10b: Affordable Housing;
  - SPG 10c: Educational Needs Generated by New Housing;
  - SPG 10d: Open Space;
  - SPG 10e: Improvements to Public Transport Infrastructure and Services
  - Code of Practice Note 1: Employment and Training;
  - Code of Practice Note 2: Health;
  - Haringey Open Space & Recreation Standards SPD;
  - Planning note: Implementation of off-site affordable housing contributions for sites below 10 units in Local Plan Policy SP2 Housing.

#### Status of this document

1.21 This document is a draft for consultation purposes. It is being consulted on for a period of six weeks from July-September 2014.

1.22 When adopted this SPD will be a material consideration in the granting of planning applications in Haringey. This draft has been prepared and is being consulted on in line with the regulations contained in the Planning and Compulsory Purchase Act 2004, and the Town and Country Planning (Local Planning) (England) Regulations 2012.

### 2. Legislative Context

**National Legislation: CIL** 

- 2.1 The Community Infrastructure Levy is a planning charge, introduced by the Planning Act 2008 as a tool for local authorities in England and Wales to help deliver infrastructure to support the development of their area. It came into force on 6 April 2010 through the Community Infrastructure Levy Regulations 2010.
- 2.2 These Regulations were amended in 2012, 2013, and 2014.
- 2.3 Depending on the type of development, relief from payment of CIL is available:
  - Minor development exemption below 100m<sup>2</sup> (unless a new residential unit is created)
  - · Mandatory charitable relief;
  - Discretionary charitable relief;
  - Mandatory social housing relief;
  - Discretionary social housing relief;
  - Exceptional circumstances relief;
  - Self build exemption (for a whole house);
  - Self build exemption (for a residential annexe or extension)

#### **National Legislation: S106**

- 2.4 Planning obligations under Section 106 of the Town and Country Planning Act 1990 (as amended), commonly known as s106 agreements, are a mechanism which make a development proposal acceptable in planning terms, that would not otherwise be acceptable. They are focused on site specific mitigation of the impact of development.
- 2.5 The common uses of planning obligations are to secure affordable housing, and to specify the type and timing of this housing; and to secure financial contributions to provide infrastructure or affordable housing. However these are not the only uses for a s106 obligation. A s106 obligation can:

- restrict the development or use of the land in any specified way;
- require specified operations or activities to be carried out in, on, under or over the land:
- require the land to be used in any specified way; or
- require a sum or sums to be paid to the authority (or, to the Greater London Authority) on a specified date or dates or periodically.
- 2.6 A planning obligation can be subject to conditions, it can specify restrictions definitely or indefinitely, and in terms of payments the timing of these can be specified in the obligation.
- 2.7 If the s106 is not complied with, it is enforceable against the person that entered into the obligation and any subsequent owner. The s106 can be enforced by injunction.
- 2.8 In case of a breach of the obligation the authority can take direct action and recover expenses.
- 2.9 The planning obligation is a formal document, a deed, which states that it is an obligation for planning purposes, identifies the relevant land, the person entering the obligation and their interest and the relevant local authority that would enforce the obligation. The obligation can be a unilateral undertaking or a multi party agreement.
- 2.10 The legal tests for when you can use a s106 agreement are set out in regulation 122 and 123 of the Community Infrastructure Levy Regulations 2010 as amended. The tests are in relation to whether the obligation is:
  - necessary to make the development acceptable in planning terms
  - directly related to the development; and
  - fairly and reasonably related in scale and kind to the development.

#### **National Planning Policy Framework (NPPF)**

2.11 As well as the legal tests, the policy tests are contained in the National Planning Policy Framework (NPPF):

"203. Local planning authorities should consider whether otherwise unacceptable development could be made acceptable through the use of conditions or planning obligations. Planning obligations should only be used where it is not possible to address unacceptable impacts through a planning condition.

- 2.12 As such, when planning conditions on sites can be used, obligations will not be required.
- 2.13 Over the last few years there has been growing concern about delivery of development and development viability. This is reflected in the NPPF:

"205. Where obligations are being sought or revised, local planning authorities should take account of changes in market conditions over time and, wherever appropriate, be sufficiently flexible to prevent planned development being stalled."

#### **Amendments and Modifications – recent changes (S106A)**

- 2.14 Under the Planning Act s106 (A) a person bound by the obligation can seek to have the obligation modified or discharged after three years.
- 2.15 The Town and Country Planning (Modification and Discharge of Planning Obligations) Regulations 1992 set out the procedure for making an application to amend planning obligations, including standard forms. The principles for modifying an obligation are that it "no longer serve a useful purpose" or "continues to serve a useful purpose equally well"
- 2.16 There has been an amendment (28th Feb 2013) to the 1992 regulation and it is now possible to apply to amend any planning obligations entered into between 28 March 2008 and 6 April 2010. Therefore obligations that were entered into 3 years ago can now be appealed. This amendment will become obsolete in April 2015.

# Growth and Infrastructure Act (April 2013) – Affordable Housing Modification (S106BA)

- 2.17 The Growth and Infrastructure Act (section 7) inserts new clauses into s106 of the 1990 Town and Country Planning Act that introduces a new application and appeal procedure for the review of planning obligations on planning permissions which relate to the provision of affordable housing. The changes require a council to assess the viability arguments, and where neccessary renegotiate previously agreed affordable housing levels in a S106, and change the affordable housing requirement or face an appeal.
- 2.18 An appeal can be made if the authority does not modify the planning obligation as requested, or fails to make a determination within 28 days. Obligations which include a "requirement relating to the provision of housing that is, or is to be made available,

- for people whose needs are not adequately served by the commercial housing market" are within scope of this new procedure.
- 2.19 The application and appeal procedure will assess the viability of affordable housing requirements only. It will not reopen any other planning policy considerations or review the merits of the permitted scheme.
- 2.20 The Government has issued a guidance document to support the changes in the Growth and Infrastructure Act 2013 that provides more detailed information on what is required to modify, and assess requests to modify, the affordable housing provision in a section 106 obligations. This is guidance on the format of the application, appeal and evidence; particularly what viability evidence will be required and how it should be assessed: https://www.gov.uk/government/publications/section-106-affordable-housing-requirements-review-and-appeal
- 2.21 These new application and appeal procedures don't replace existing powers to renegotiate Section 106 agreements on a voluntary basis. In addition, this provision related to affordable housing does not replace the provisions to modify an obligation set out in the Town and Country Planning (Modification and Discharge of Planning Obligations) Regulations 1992 regulations and updated by the 2013 regulations (see above).

#### S106 Agreements and CIL

- 2.22 The Government viewed S106 as providing only partial and variable response to capturing funding contributions for infrastructure. As such, provision for the Community Infrastructure Levy (CIL) is now in place in the 2008 Planning Act.
- 2.23 In terms of developer contributions, the Community Infrastructure Levy (CIL) has not replaced Section 106 agreements, the introduction of CIL resulted in a tightening up of the S106 tests. S106 agreements, in terms of developer contributions, should be focused on addressing the specific mitigation required by a new development. CIL has been developed to address the broader impacts of development. There should be no circumstances where a developer is paying CIL and S106 for the same infrastructure in relation to the same development.
- 2.24 The balance between the use of S106 and CIL will be different depending on the nature of the area and the type of development being undertaken. There is further guidance on the balance between s106 and CIL set out in the CIL Guidance April 2014: https://www.gov.uk/government/publications/community-infrastructure-levy

#### The Local Development Plan

#### London Plan (2011)

- 2.25 The Mayor's London Plan July 2011 outlines the Mayor's approach to dealing with issues of strategic importance across London. Policies specifically addressing planning contributions are 8.1, 8.2 and 8.3.
- 2.26 Policy 8.1 'Implementation' states that, with regard to enabling development, the Mayor of London will work with boroughs and other key stakeholders to ensure the effective development and implementation of the proposed Community Infrastructure Levy.
- 2.27 Policy 8.2 'Planning Obligations' sets out that the Mayor of London will provide guidance on the preparation of frameworks for negotiating obligations in DPDs and the wish that there is a voluntary system of pooling contributions for the provision of facilities related to proposed developments. The policy also sets out that development proposals should address strategic as well as local priorities in planning obligations and that the areas of highest importance are Affordable Housing, funding of Crossrail and other public transport improvements. Climate change, learning and skills, health facilities, childcare provisions and the provision of small shops are also raised as high-importance areas to be addressed in planning obligations.
- 2.28 The Mayor has adopted specific Supplementary Planning Guidance on 'Use of Planning Obligations in the funding of Crossrail' (2010).
- 2.29 Policy 8.3 'Community Infrastructure Levy' sets out that the Mayor of London will work with Government and other stakeholders to ensure effective development and implementation of CIL and will prepare guidance for boroughs setting out a clear framework for its application. The focus of this is to ensure that the necessary infrastructure to deliver the policies of the plan in particular Crossrail and public transport initiatives can be delivered.
- 2.30 The Mayor has set a London-wide CIL charging schedule. This is a rate that applies to all new development floorspace, with the exception of education and health

floorspace. There are three rates (£50/m², £35/m², and £15/m²) which decrease with distance from the centre of London. The Mayoral CIL rate in Haringey is £35/m².

#### **Local Plan: Strategic Policies (2013)**

- 2.31 Haringey's Local Plan: Strategic Policies DPD was adopted in March 2013. This document sets out policies guiding development to fulfil the strategic vision for the borough. There are 17 overarching policies covering many areas, the ones for which planning obligations will be relevant and applicable include:
  - SP1 Managing growth
  - SP2 Housing
  - SP7 Transport
  - SP8 Employment
  - SP9 Improving skills and training
  - SP10 Town centres
  - SP13 Open space and biodiversity
  - SP14 Health and well-being
  - SP15 Culture and leisure
  - SP16 Community facilities
- 2.32 Policy SP17 sets out how the Council will deliver and monitor the Local Plan. This policy introduces the Community Infrastructure Levy as a method for delivering infrastructure alongside S106.
- 2.33 This policy also sets out how the findings of the Infrastructure Delivery Plan (IDP) will inform how receipts from planning obligations will be spent. The IDP identifies what levels of infrastructure (including education, health, transport, leisure, community facilities and others) will be required to meet the needs of Haringey's expanding and changing population. It also estimates the costs of providing infrastructure items, and identifies where the cost could be footed, or contributed towards by planning

obligations. This document will be updated as necessary to take into account evolving plan making developments, and trends in infrastructure provision.

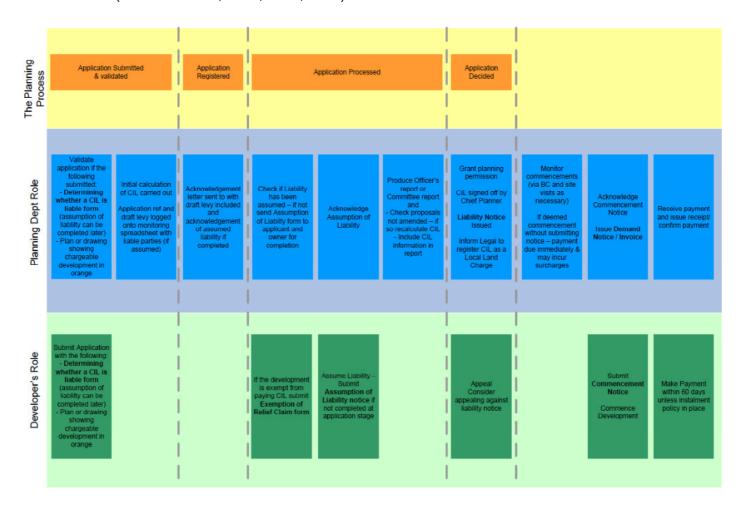
#### **Emerging Development Plan Documents (DPDs) (2014)**

- 2.34 Further Local Plan policies are continuing to be progressed. Initial consultations have been held for new Local Plan DPDs for covering Development Management Policies, Site Allocations, and a Tottenham Area Action Plan. It is envisaged that these will be Published in Autumn 2014, with Examination and Adoption in 2015.
- 2.35 There is likely to be a Development Management Policy covering infrastructure giving greater certainty around what types of infrastructure will be expected alongside differing types and scales of development. This will include links to planning obligations.
- 2.36 Site Allocations will provide an indication of the types of infrastructure that will need to be provided on and around a site in order for the development to be acceptable in planning terms. These infrastructure elements will be viability tested to establish what infrastructure enhancements can be supported on each site. These will generally be above and beyond the CIL revenue, which will be pooled and used on priority infrastructure projects.

## 3. LBH's Approach to Planning Obligations

#### CIL

3.1 CIL will be collected using the regulations set out in the CIL Regulations 2010 (amended 2011, 2012, 2013, 2014).



#### **Negotiating Planning Obligations through S106**

3.2 The process for negotiating and securing planning obligations is set within the framework of national legislation and guidance, regional and local policy and guidance, and other material considerations relevant in each particular case. Planning Obligations are generally agreed before, and secured when planning consent for a site or scheme is granted planning approval.

#### **Pre-application Stage**

- 3.3 Applicants, agents and developers are encouraged to seek pre-application advice prior to the formal submission of major development proposals <sup>1</sup>within the borough. The pre-application process offers a valuable service for proposed schemes and allows dialogue to resolve any initial concerns which officers envisage may arise during the formal application stage.
- 3.4 The pre-application stage also offers an opportunity for allowing discussion on the design and acceptability of schemes, to negotiate development that reflects policies in the Local Plan, with most impacts being able to be mitigated through the layout, design and conditions. However, some impacts may require positive or negative obligations to mitigate them if conditions are judged to be insufficient. Such mitigation will be achieved through S106 agreements expected on a development site.
- 3.5 Applicants should use this document alongside an analysis of their proposed works to consider the impacts of the proposed scheme and any planning obligations likely to be required to mitigate the impacts of development. These details should be submitted as a draft 'Heads of Terms' document as part of the pre-application submission documentation, to allow officers sufficient time to consider the details contained within the draft 'Heads of Terms'.
- 3.6 During the course of pre-application discussions, where negotiations fail to result in agreement on the draft 'Heads of Terms', the applicant is invited to provide alternative proposals and related justification which will be taken into consideration during the assessment of any future application.
- 3.7 Where the Greater London Authority and/or Transport for London are consulted at the pre-app stage, it may be agreed that there will be a need for a S106/S278 obligation to be entered into in relation to a TfL managed asset.

#### **Application Stage**

<sup>&</sup>lt;sup>1</sup> Major development is defined in the Town and Country Planning Act as development of 10 residential units or 1000sqm or 0.5ha or greater

- 3.8 As part of it's validation checklist the Council requires all applicants for developments of 5 net new housing units or more contributions required or major commercial development to submit a S106 Draft heads of terms All developments of 5 net new housing units or more contributions required or major commercial development"
- 3.9 In some cases, such as for major applications, it may be more appropriate that this information is submitted as a separate Planning Obligations Statement alongside a draft 'Heads of Terms' document. The Planning Obligations Statement should evaluate how the impacts of the development are to be addressed within the context of this SPD as well as other local, regional and national guidance.
- 3.10 Applications which are submitted without a Planning Obligations Statement/Draft Heads of Terms will not be validated until this information is provided.
- 3.11 During the planning application process, initial advice provided with regard to contribution requirements may be subject to alterations. This is often due to changes following formal consultation and any issues which may arise during the course of an application. 'Heads of Terms' must be agreed prior to planning committee meetings and the S106 agreement signed within an appropriate timescale to allow decisions to be issued by officers within the statutory target periods.
- 3.12 If the applicant considers that, in respect of a particular obligation, no provision should be made, the applicant will need to provide sufficient information with their planning application to support their position. If the obligations required by the Council are not agreed to, officers will prepare a recommendation for refusal of the planning application.
- 3.13 In the case of an application referred to a Haringey planning committee, the 'Heads of Terms', which have been agreed, will be included within the committee report for information. This will cover:
  - Specific financial contributions (such as travel plan contributions, phased contributions)
  - Maintenance contributions for provision of facilities (sports, library)
  - Legal costs
  - Index linked costs

- Providing land or facility for Council/public body
- On-going monitoring costs
- Failure to comply with terms
- 3.14 Should members recommend approval of the planning application with planning obligations, this approval will be subject to the completion of the s106 agreement. Following the planning committee, the applicant/agent must complete the s106 agreement within an appropriate timescale in order for the decision notice to be issued.
- 3.15 Should Planning Sub Committee recommend changes or additions to the Draft Heads of Terms, these will need to be agreed to by the applicant in order for the planning permission to be granted.

#### Viability

- 3.16 In certain circumstances, it may be considered that the viability of a scheme is jeopardised due to site constraints or other factors. It is recommended in such cases that applicants seek pre-application advice from the LPA prior to the formal submission of a planning application.
- 3.17 It is essential that all proposals where viability is considered to be a concern are submitted with a full Viability Assessment which contains sufficient evidence to enable officers to properly assess a scheme.
- 3.18 A Viability Assessment must be completed in accordance with the guidelines set out in the GLA 'Affordable Housing Development Control Toolkit' 2010 or an alternative Toolkit as approved by the Council.
- 3.19 The applicant will be required to meet the Council's cost of evaluating any appraisals which will include the appointment of qualified independent assessors

## 4. Management of Planning Obligations

4.1 The Council starts managing and monitoring each s106 agreement from the moment it is signed. This is a complex process which covers over a thousand legal

documents, all with multiple trigger points and obligations. Haringey Council employs a S106 officer dedicated to overseeing this programme and ensuring the successful delivery of the obligations secured through s106 agreements.

#### **Trigger Points**

- 4.2 During the planning application process, trigger points for each obligation will be agreed upon between the developer and the Council. There are established trigger points which are suitable for s106 agreements and triggers selected in each case will be based on the nature of the obligation and the stage at which the mitigation is required. The established trigger points are:
  - Upon the date that the agreement is signed;
  - Upon or prior to commencement of the development;
  - Upon or prior to practical completion of the development; and,
  - Upon or prior to occupation of the development
- 4.3 The Council will encourage the use of these four identified triggers in negotiations, with the commencement of the development being the preferred point for an obligation to be delivered upon. There may be cases where a different trigger point is required on an obligation to those listed above.
- 4.4 Particularly with regard the monitoring of obligations, there may also be a need to have annually linked trigger points to any of the four above, for example monitoring of travel plans, or biodiversity facilities.

#### **Interest Bearing Accounts**

4.5 When a financial contribution is received it will be placed into an interest bearing account from the date of its receipt. The interest accrued will be applied by the Council to s106 related projects.

#### **Penalty Clause and Enforcement of Obligations**

4.6 The developer is bound within each s106 agreement to notify the Council upon commencement of the development. Where the Council is not notified and

- obligations become overdue the Council will seek to enforce the obligation and will activate the penalty clause.
- 4.7 Outstanding CIL monies will be enforced in line with Regulation 107 of the Community Infrastructure Levy Regulations (as amended).
- 4.8 A clause included in the s106 agreement will ensure prompt payment by inserting a penalty in the form of interest of the Bank of England base interest rate plus 4% of the value of the agreement where payments are overdue.
- 4.9 As a final recourse, where obligations are not complied with, the Council will take legal action against those in breach of a s106 agreement in line with the Planning Compensation Act 1991. This includes:
  - a) The issuing of injunctions
  - b) Entering the land and carry out the operations; and
  - c) Recovery from the person or persons against whom the obligation is enforceable any expenses reasonably incurred by the Council in doing either
     (a) or (b).
- 4.10 Before an authority exercise their power under the 1991 Act it is required to give not less than twenty-one days' notice of their intention to do so to any person against whom the planning obligation is enforceable. Any person who wilfully obstructs a person acting in the exercise shall be guilty of an offence and liable on summary conviction to a fine not exceeding level 3 on the standard scale.
- 4.11 Nonfinancial planning obligations are also legally binding and where not provided according to the terms of the s106 agreement may be legally enforced by the Council.

#### Complying with Planning Obligations – the Developer's Role

#### **Complying with Financial Obligations**

4.12 Where a s106 agreement contains a financial obligation, details of how to make the payment to the Council are provided. A payment form as standard will be appended

to the agreement and any payments should be made using this form, following the instructions provided. The payment can be made through BACS/CHAPS, cheque or postal order. Once received, the payment will be logged onto the Council's systems.

#### **Index-Linking Payments**

- 4.13 Financial contributions will be index-linked in order to allow for the fluctuation of prices between the date the agreement is signed and the date the payment is made. This is calculated based on the indexation adjustment of the relevant index, from the date the s106 agreement is signed to the date of payment. The additional amount paid on top of the financial contribution adjusts the contribution in accordance with inflation.
- 4.14 The method of indexation will be specified within the legal agreement and will usually either be the Retail Price Index (RPI) published by the Department of Trade and Industry (DTI) or the Building Cost Information Service Index (BCIS) published by the Royal Institution of Chartered Surveyors (RICS), depending on the nature of the contribution. In the event that the index shall decrease, the contribution shall not fall below the figure set out in the s106 agreement.

#### **Complying with In-kind Contributions**

4.15 Where an in-kind obligation is required through a s106 agreement the developer should provide evidence of compliance with the obligation to the Council, as outlined in the terms of the specific clauses. This evidence should be provided to the Council's Planning Obligations Officer. If approval is required from the Council on an element of the in-kind obligation, the Planning Obligations Officer should be the first point of contact.

#### Monitoring and Delivery of Planning Obligations – the Council's Role

#### Monitoring and Implementation

4.16 The requirement on the Council to monitor all aspects of S106 agreements carries a financial cost that constitutes an impact from new development. Accordingly, the Council will include a monitoring fee as a financial contribution for each S106 agreement. All planning obligations, whether financial or in-kind, require monitoring to

- ensure the obligation is fully complied with and in line with the trigger date as well as the relevant legal requirements.
- 4.17 Planning Obligations relating to Monitoring and Implementation will be sought for all developments requiring a s106 agreement. The Council will require a contribution of 5% of the financial value of the obligation as agreed at the time of grant of planning permission. This is in line with the CIL regulations. Expenditure incurred in creation of the CIL charging schedule will be recouped through the monitoring proportion of CIL payments.

#### **Non-Financial Obligations**

4.18 The delivery of non-financial contributions, or in-kind obligations, will be monitored by the appropriate service areas responsible for project delivery. For example, where there is an Affordable Housing element to a legal agreement, the Affordable Housing Team will monitor this section of the agreement to ensure that it is complied with.

#### **Financial Contributions**

4.19 Once a financial contribution is received by the Council the service area or organisation with the responsibility for delivery of the s106 project will be informed. Projects funded through planning contributions will be selected through strategic objectives, which identify the infrastructure needed within the borough through public consultation and work undertaken by the individual service areas in the Council.

#### 5. The Interaction between Planning Obligations & CIL

- 5.1 Following the adoption of the Haringey CIL Charging Schedule, CIL will replace Section 106 Agreements as the primary tariff-based system to funds to provide infrastructure to support sustainable development within the borough.
- 5.2 Section 106 agreements will remain, but in terms of funding infrastructure, will now generally be tied to specific developments. for local infrastructure requirements on development sites, such as site specific provision of amenity / open space and connection to utility services (as required by legislation) and other site specific requirements. It remains possible to pool up to 5 non-CIL planning obligations, which enables some flexibility for exploiting infrastructural synergies between large developments.
- 5.3 The provision of affordable housing lies outside of the remit of CIL and will continue to be secured through Section 106 Agreements.
- 5.4 All eligible developments must pay CIL, as well as contribute to any site specific requirements to be secured through Section 106 Agreements. Further details on the levy charge can be found in the Haringey Community Infrastructure Levy Charging Schedule and should be read in conjunction with this document.
- 5.5 CIL will only be used to fund infrastructure identified on the Council's Regulation 123 List. This means CIL is an appropriate delivery mechanism for infrastructure which can be anticipated based on a general trend of population growth resulting from development, rather than bespoke pieces of infrastructure necessitated by a specific scheme.
- 5.6 The Council has published on its website a Regulation 123 List, as required by the Community Infrastructure Levy Regulations 2010 (as amended), of those projects or types of infrastructure that it intends to fund through the levy. This list will be periodically updated to reflect updates to the Infrastructure Delivery Plan, and the latest Council funding priorities.

- 5.7 There is a requirement in the CIL regulations for a "reasonable amount" of CIL revenue to be made available in the area in which the development is built. In early 2013 the government announced the amount of CIL to be spent locally (a 'meaningful amount') would be 15% with a cap at £100 per council tax dwelling for all areas with a Parish Council in England. For areas with an adopted neighbourhood plan this would be 25% with no cap.
- 5.8 A number of the strategic sites to be identified in the Haringey Site Allocations DPD may also have a requirement to provide one or more specific pieces of infrastructure.

  The Council may accept CIL payment 'in-kind' for these, such as through the provision of land.

#### **Approach to Development Mitigation and Infrastructure Delivery**

- 5.9 The table below summarises the approach that the Council intends to take to the relationship between CIL and S106/S278 Planning Obligations post CIL adoption. They also address the intended approach to be taken to the strategic sites identified in the Haringey Development Management DPD (Proposed submission version anticipated October 2014), where there is a requirement to provide one or more specific pieces of infrastructure.
- 5.10 The policy approach to the particular types of obligations and charges that will be required in connection with any development are discussed further in chapters 6-10. The tick box tables below are intended as an indicative reference guide.

Infrastructure		Delivery Mechanism	
Infrastructure Theme	Specific Requirement	Planning Obligation	CIL
Community Facilities	Multi-Use Community Facilities, Youth Centres, Libraries, Leisure Centres	X	1
Education	Primary School	X	1
	Secondary School	X	1
Health	Primary Care Facilities	X	1
Affordable Housing	Provision of on-site affordable housing	1	X
(section 6)	Provision of off-site affordable housing	1	X
Employment and Training	Provision of employment and training facilities	X	1
(section 7)	Construction phase skills and training	1	X

	End user skills training	<b>√</b>	X
	Compensation for loss of employment land	<b>√</b>	X
Transport and Highways	Strategic borough-wide transport improvements	X	1
(section 8)	Site-specific transport and highway measures to make development acceptable	✓	X
Open Space and Public Realm	Public Open Space/public parks, including improvements to existing facilities	X	1
(section 9)	Borough-wide improvements to Street scene and built environment	X	1
	Public art not linked to a development site	X	1
	Public art on or immediately adjacent to a development site	<b>√</b>	X
	Site-specific improvements to ensure new developments make a positive contribution to the on-site public realm, and their immediate surrounds.	1	X
Environmental Sustainability	Carbon Reduction Measures/Initiatives	<b>✓</b>	X
(section 10)	Creation of new decentralised energy capacity	X	1
	Ensuring new developments are/can be connected to existing/future decentralised energy networks	✓	X
	Biodiversity Measures/Initiatives	<b>✓</b>	X
	Strategic Flood Mitigation	X	1
	Site-specific flood mitigation	✓	X

#### Potential Future CIL-funded infrastructure: Education facilities

5.11 The provision of primary and secondary education facilities are considered to be strategic infrastructure in the borough, and subject to proposals coming forward which the Council endorses through its budget setting process, will be included on the Regulation 123 list for part-funding through CIL revenues.

#### Potential Future CIL-funded infrastructure: Health facilities

5.12 The provision of health facilities are considered to be strategic infrastructure in the borough, and subject to proposals coming forward which the Council endorses through its budget setting process, will be included on the Regulation 123 list for partfunding through CIL revenues.

#### Potential Future CIL-funded infrastructure: Community facilities

5.13 The provision of skills community facilities including youth centres, libraries, and leisure centres are considered to be strategic infrastructure in the borough, and subject to proposals coming forward which the Council endorses through its budget setting process, will be included on the Regulation 123 list for part-funding through CIL revenues.

#### Payments in Kind in Lieu of CIL

- 5.14 On sites allocated to deliver infrastructure facilities, the Council may accept payments in-kind, in the form of land, in lieu of a CIL payment to deliver community facilities identified in the Infrastructure Delivery Plan.
- 5.15 The regulations governing this are set out in section 73 of the CIL Regulations.
- 5.16 The agreement to pay in kind cannot form part of a S106 planning obligation. An agreement to pay in kind must be entered into before the chargeable development is commenced.

#### 6. Affordable Housing

6.1 The Council will secure affordable housing through planning obligations, in accordance with the approach outlined in the Local Plan: Strategic Policies.

#### Non-Financial contribution: Provision of on-site affordable housing

Wherever possible, affordable housing will be provided on site to contribute towards the borough-wide target of 50% affordable homes.

#### Financial Contribution: Provision of off-site affordable housing

- 6.3 Financial payments to the Council in lieu of affordable housing are not normally acceptable and are seen as the last resort because they provide fewer affordable units. Cases where a financial payment can be made are:
  - Where no RSL is willing to take the units on;
  - The size of the site is too small:
  - · Practicalities of design;
  - The site falls within an area of high concentrations of affordable housing.
- 6.4 The financial sum agreed will be paid into an affordable housing fund to be used to finance developments throughout the borough. The financial contribution sought will reflect the fact that the facilitating site achieved 100% private market housing.

  Therefore the financial contribution should be sufficient to build the same amount of affordable housing, as units on the facilitating site, elsewhere in the borough. The contribution should allow the units to be built without subsidy and will be based on the amount of average grant that would have been received.

# Financial Contribution: Provision of off-site affordable housing on smaller residential development sites

6.5 Local Plan policy SP2 sets a target of achieving 20% affordable units on sites of 1-9 net units.

- The contribution level will be calculated using a residual land value approach, with the difference in value of providing an affordable unit included, in order to establish a robust per unit contribution that reflects both the 20% requirement in the policy, and viability in the Borough.
- As identified in the CIL Viability Study completed by BNP Paribas (March 2013), viability varies widely across the borough, with significantly higher (£5,100-£6,300) levels in the west of the borough, compared to the east (£3,200-£3,500). Thus, in order to reflect viability, a range of rates will be applied across the borough. These land values are expected to change over time, and as such will be kept under review, and published in the technical appendix to this document.
- 6.8 The table below sets out what the Council believes to be a conservative approach to calculating an appropriate level of contribution that will be sought on sites of 1-9 net additional units using the values identified above.

Location	West	Centre	East
Value of market housing £/m²	£5,100	£4,800	£3,200
Residual Land Value (RLV) (assumed 38% of market value <sup>2</sup> )			
	£1,938	£1,824	£1,216
Cost of preparing a site and servicing 1m <sup>2</sup> affordable residential			
floorspace at this location (assumed 15% of RLV)	£291	£274	£182
RLV, plus cost of preparing and servicing 1m <sup>2</sup>	£2,229	£2,098	£1,398
20% of contributory element	£446	£420	£280
-20% contingency factor	£357	£336	£224

- 6.9 The 2014 rates to be collected for provision of off-site financial contribution on sites of 1-9 net units, in line with Haringey Local Plan policy SP2 is:
  - Seven Sisters, Tottenham Green; Tottenham Hale; West Green, Bruce Grove,
     White Hart Lane, Northumberland Park; St Ann's wards: £224 per m².
  - Noel Park, Woodside, Bounds Green, and Harringay wards: £336 per m<sup>2</sup>.
  - Alexandra, Fortis Green, Crouch End, Muswell Hill, Hornsey, Highgate wards:
     £357 per m².

-

 $<sup>^{\</sup>rm 2}$  The 38% and 15% assumptions have been used in similar policies in Merton and Waverley.

- 6.10 An agreement to provide the required financial contribution will be secured at the submission of a relevant planning application. This will be enforced through the signing of a Unilateral Undertaking by the applicant.
- 6.11 The financial sum agreed will be paid into an affordable housing fund to be used to finance developments throughout the borough.

#### 7. Employment and Skills Training

- 7.1 Haringey has an above average unemployment level within Greater London, and a relatively low ratio of jobs to working age residents. Currently 48% of jobs within Haringey are taken up by Haringey residents. There is also a skills mismatch, with new employment opportunities requiring skills which are not widely available within the borough's current residential population. Employment opportunities should be provided through new development to local residents, with training made available to up-skill residents to compete for jobs within the borough.
- 6.9 For all new development in the borough the construction phase provides opportunities for local employment, apprenticeships and work experience placements. Commercial developments within the borough bring new employment, apprenticeship and work-experience opportunities for residents during the end-user phase. This adds increased pressure on the Council to provide access for residents to appropriate employment and skills training. Apprenticeships and work experience placements will enable residents to develop an appropriate skill-set for existing and future employment opportunities within the borough, from an early age.

#### Potential Future CIL-funded infrastructure: Skills and Employment facilities

6.10 The provision of skills and employment facilities are considered to be strategic infrastructure in the borough, and subject to proposals coming forward which the Council endorses through its budget setting process, will be included on the Regulation 123 list for part-funding through CIL revenues.

#### Financial/Non financial Contribution: Construction Phase Skills and Training

6.11 Policy 4.12 of the London Plan 2011 states "Strategic development proposals should support local employment, skills development and training opportunities", and goes on to state in the supporting text (para 4.62) that planning should aid in "providing for training facilities in new developments creating high levels of jobs, to help the skills of local people match the needs of London's growing economy".

- 6.12 The Council will seek to ensure that jobs are provided for local people, both in the construction phase of development and by the end-users, where appropriate. To enable local people to benefit from development growth the Council, with partners, has introduced a number of programmes to support job brokerage, employer-led training, construction skill training and apprenticeships and work experience placements.
- 6.13 The 2011/12 Annual Monitoring Report highlighted the difficulty in enforcing on-site local employment schemes in the construction phase, compared to the relative success of collecting agreed financial contributions. It is therefore logical that this practice is standardised.
- 6.14 All developments of 10 residential units or more, or 1000m2 non-residential floorspace or greater will be required to notify the council and its approved employment support providers of any vacancies arising in the construction phase.
- 6.15 For all major developments between 10-100 gross residential units or 1,00010,000m² of non-residential floorspace, the Council will seek to secure a financial contribution to support local residents in accessing the new job opportunities in the construction phase. This contribution will be used by the Council to provide and procure the support necessary for local people who have been out of employment and/or do not have the skills set required for the jobs created.
- 6.16 The contribution is linked to the development value of the scheme. Training for one local resident will be expected per £1m of development value. This equates to £2,800 per £1m of development value.
- 6.17 For developments over 100 gross residential units, or 10,000m² of non-residential floorspace, a bespoke plan will be required, identifying value at least to the level using the methodology set out in paragraph 7.8. Specifically the plan will be expected to include:
  - Provide apprenticeship places for Haringey residents as part of the bespoke plan;
  - Provide a long range forecast of vacancies as part of their bespoke employment and skills plan.

6.18 Where appropriate the Council may consider whether a developer's in-house training programme can be utilised in lieu of the construction phase skills and training contribution, on the basis that the local residents achieve a minimum requirement as secured through an in-kind obligation. The appropriateness of the in-house training will be assessed by the Council on a case by case basis.

### Financial / non-financial contribution: End-user Phase Skills and Training, Local Enterprise arrangements, and Apprenticeships

- 6.19 For the end-user phase of commercial developments the Council will seek to ensure that local residents have the opportunity to access the new job opportunities created by the development.
- 6.20 Developments of between 1,000m² and 10,000m² of commercial floorspace will be required to make a financial contribution which will be used by the Council to provide and procure the support necessary for local people who have been out of employment and/or do not have the skills set required for the jobs created.
- 6.21 The required contribution can be calculated as follows:
  - Stage 1: Calculate the number of local employees expected to be employed on the site: This equates to 48% of workers, using 16m²/worker in the new development.
  - Stage 2: Calculate the cost of providing support to access new roles to that proportion of residents expected to require such support. This equates to 29% of local residents, using £2,800 as the cost of providing training.
  - The calculation: (new commercial floorspace m<sup>2</sup>/16) \* 48% \* 29% \* £2,800
  - This equates to £24/m<sup>2</sup> of new commercial (B1, B2, B8) floorspace.

#### Bespoke plan for larger end-use sites

- 6.22 For commercial developments of 10,000m2 or greater a bespoke plan will be required, of at least equivalent value to the formula set out in paragraph
- 6.23 The plan will include forecasting and notification of vacancies to the council and its employment and skills partners to allow for appropriate training and support to be put in place.

# Financial Contribution: Compensation for loss of employment floorspace/land on major sites

- 6.24 Policy SP9 of the Local Plan sets out the expectation that financial contributions will be captured on developments that create a loss of employment space in the borough. Contributions should be used to promote employment and adult education in the borough and are calculated based on the average costs of supporting any Haringey residents losing a job as a consequence of the development into a new role.
  - 6.25 The potential net loss of employment floorspace in terms of job numbers is one job for each 44m², based on the borough average identified in the From Around Here Study (2013). On average 48% of roles in any Haringey workspace are filled by Haringey residents. The estimated cost of supporting and retraining a redundant worker to access a new role is £2,800. Costs payable per development are calculated as follows:
    - Stage 1: Calculate the potential local jobs lost to Haringey Residents: this
      equates to 48% of the lost potential jobs on the site, using 44m²/worker on
      the site at present.
    - Stage 2: Apply the support and training contribution to the numbers of jobs lost: (answer to Stage 1) \* £2,800
    - The calculation: (lost employment floorspace m² / 44) \*48% \* £2,800
    - This equates to £30/m<sup>2</sup> of lost employment floorspace

### 8. Transport and Highways

- 8.1 The provision of a safe, accessible, efficient, sustainable and integrated transport network is important to ensuring everyone has access to services within and outside the borough. The Council is committed to promoting high quality public transport services and delivering an attractive, well designed street network that reduces the need for travel by private modes of transport.
- 8.2 New development in the borough will place additional stress on the borough's transport and highway networks. Investment in public transport infrastructure, bus services, local cycle routes, pedestrian and cycle safety education and training, travel awareness publicity, sustainable freight activities and interchange accessibility improvements is required to mitigate this impact.
- 8.3 Transport Assessments and Transport Statements will be required to establish the impacts of the development on surrounding transport networks. These will be used to identify issues for which conditions and planning obligations will be required to mitigate.

## Potential Future CIL-funded infrastructure: Strategic borough-wide transport improvements

- 8.4 The provision of borough-wide or national/regional transport networks are considered to be strategic infrastructure in the borough, and subject to proposals coming forward which the Council endorses through its budget setting process, will be included on the Regulation 123 list for part-funding through CIL revenues.
- 8.5 In addition planning contributions to fund Crossrail will be negotiated in line with the Mayor of London's requirements as set out in the Crossrail Supplementary Planning Guidance (SPG) 2010 and policy 6.5 of the London Plan 2011.

#### Site Specific Obligation: Highway works to make development acceptable

- 8.6 Where individual developments will cause a site-specific impact which should be directly addressed through the development itself, the Council will use planning obligations to mitigate the impact of the development.
- 8.7 Developments in the borough should provide the necessary additional transport/ highway improvements to mitigate the impact of the travel demand they generate. Any necessary alterations to the transport/highway network within or in the vicinity of new development will be expected to be incorporated within proposals, and permission will be refused if the developer is unwilling or unable to provide the necessary solutions.
- 8.8 The scope of any off site works required to mitigate the impact of a development within the vicinity of the site will be secured under a S106 obligation. Any highway works identified as part of the S106 will be carried out by the Council with the developer responsible for meeting all costs associated with the design and implementation of schemes. This may be secured through a Section 278 agreement under the Highways Act 1980.

# Financial Contribution: Transportation measures mitigating the transport impacts of development through a Travel Plan

- 8.9 Local Plan Policy SP7 requires the submission of Travel Plans for large scale proposals in line with TfL guidance. The guidance sets thresholds for Travel Plan Statements and Full Travel Plans, and what is expected from each type of document. Where the Council deems it necessary, it may require a Travel Plan on sites below the threshold set in the TfL guidance.
- 8.10 Where measures are identified as part of a Travel Plan, the Council will seek to secure financial obligations to mitigate the impact of a development proposal.

#### 9. Open Space and Public Realm

- 9.1 The borough as a whole is deficient in open space and publically accessible open space. New and improved space and improved access to existing open space is required to serve the growing population in Haringey. In accordance with the Local Plan: Strategic Policies, the Council will seek to deliver a network of open space through maximising opportunities for new publically accessible open space and connection to the Green Grid
- 9.2 The quality of the public realm has an impact upon the way in which an area is perceived and experienced. A high quality public realm offers many benefits to people, communities, the environment and local economy and functions as an important place for community cohesion and leisure activities. It also has direct benefits for local people by improving safety, wellbeing, legibility of the built environment, and links between key services such as schools, health services, town centres and places of employment.

## Potential Future CIL-funded infrastructure: Strategic open space improvements

9.3 The provision of new and enhanced publically-accessible open spaces (Metropolitan Open Land, Strategic Local Open Land) are considered to be strategic infrastructure in the borough, and subject to proposals coming forward which the Council endorses through its budget setting process, will be included on the Regulation 123 list for partfunding through CIL revenues.

### Potential Future CIL-funded infrastructure: Strategic Improvements to Street Scene and the overall Public Realm

9.4 The provision of enhanced street scene improvements, and transport/highways improvements not linked to capacity or safety improvement are considered to be strategic infrastructure in the borough, and subject to proposals coming forward which the Council endorses through its budget setting process, will be included on the Regulation 123 list for part-funding through CIL revenues.

Non-Financial Obligation: On-site Open Space, Public Realm,

- 9.5 On-site public, communal, amenity and private open spaces will be required on new development sites in line with standards set out in the Mayor's Housing Design Guide SPG.
- 9.6 Certain children's play areas [local playable space] will be expected to be delivered and maintained in perpetuity as part of major developments sites in line with standards set out in the Mayor's Housing Design Guide SPG and Shaping Neighbourhoods: Play and Informal Recreation SPG.

### Financial/ Non-Financial Obligation: On-site Open Space, Public Realm, and Public Art

- 9.7 Public art will be expected to be delivered as a co-ordinated part of certain developments. This may be on or directly adjacent to the site. Sites which will be expected to include public art may be identified in the Local Plan. Where public art is required as part of a development the developer will be expected to either provide it on-site, or pay for it to be provided.
- 9.8 For all of these site-specific undertakings, it will be expected that any items provided on-site will dovetail with strategic pieces of public realm enhancement as set out above. How this is achieved will be negotiated on a site-by-site basis.

#### Non-financial Obligation: Heritage

9.9 Where there are heritage assets on a site that are required to be maintained, repaired or enhanced as part of a development, this work will, where necessary, be required as part of an enabling planning obligation.

#### 10. Environmental Sustainability

10.1 The promotion of renewable, sustainable forms of energy and enhancements to wildlife biodiversity within Haringey is important to ensuring the borough is environmentally sustainable. Local Plan policy SP4 sets out how the council will ensure all new development contributes to securing a low carbon future for the borough.

#### Non-financial Obligation: Energy and Water Efficient development

- 10.2 New development increases the demand for energy supply and requires solutions and innovation to reduce consumption and thereby promote and provide new renewable energy sources and sustainable development.
- 10.3 The Council strongly supports the development of energy efficient buildings and ensuring all new homes are built to zero carbon standards (as defined by DCLG) by 2016 and all new nondomestic developments are built to zero carbon standards by 2019.

#### **CO2** Reduction

- 10.4 Where officers consider all opportunities to meet the relevant Local Plan policy carbon dioxide reduction targets on-site have been exhausted, contributions to delivering carbon reduction projects will be sought to meet the shortfall.
- 10.5 Reflecting relevant Government and London Plan policies and guidance as appropriate, (including any further relevant guidance produced by the LBH), the remaining carbon emissions will be offset using the latest price as set out in the technical appendix to this document, through providing new and additional opportunities to reduce carbon emissions from existing housing in the Borough or community energy saving programmes or other initiatives.

#### **Decentralised Energy**

10.6 The London Plan sets the target of 25 per cent of the heat and power used in London to be generated through the use of localised decentralised energy systems by 2025.

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In order to achieve this target the Mayor prioritises the development of decentralised heating and cooling networks at the development and area wide levels, including larger scale heat transmission networks. It also states that development proposals should evaluate the feasibility of Combined Heat and Power (CHP) systems, and where a new CHP system is appropriate also examine opportunities to extend the system beyond the site boundary to adjacent sites. Major development proposals should select energy systems in accordance with the following hierarchy:

- 1 Connection to existing heating or cooling networks;
- 2 Site wide CHP network;
- 3 Communal heating and cooling;
- 10.7 The Local Plan policy SP4: Working towards a Low Carbon Haringey requires all developments to assess, identify, and implement, where viable, site-wide and areawide decentralised energy facilities including the potential to link into a wider network, and prioritise connection to existing or planned networks where feasible.
- 10.8 Where a decentralised energy network exists proximate to a site, it will be expected that the site is connected to it.
- 10.9 Where an identified future decentralised energy network exists proximate to a site it will be expected that the site is designed so that it can easily be connected to the future network when it is delivered. A future connection will only be required for sites proximate to networks identified in the Council's decentralised energy plan.

### Potential Future CIL-funded infrastructure: Creation of decentralised energy Networks

10.10 Future networks for decentralised energy are identified in the Council's decentralised energy plan. These will be incorporated into the Council's Infrastructure Delivery Plan, and may receive CIL funding if recognised as a Council priority in the Capital Budget. These works will consist primarily of the linking up of decentralised energy hubs.

## Non-financial Obligation: Connection to existing or future decentralised energy networks

10.11 Where a site is located within a suitable distance (as identified in the Development Management DPD), it will be expected to connect to an existing or make provision for connection to a future proposed local decentralised energy network.

#### Non-financial Obligation: Creation of decentralised energy hubs

10.12 Where identified in the Council's Decentralised Energy Plan and/or Site Allocations DPD, developments will be expected to incorporate decentralised energy hubs into new developments.

#### **Biodiversity**

- 10.13 The quality of the physical environment is under increasing pressure in Haringey with a growing population and significant development demands. The Council recognises the importance of responding to the impacts of climate change and an increasingly dense cityscape by maintaining and encouraging biodiversity within the Borough.
- 10.14 Policy SP13 of the Local Plan manages how new development should protect and improve the biodiversity and habitats that exist on a site during a redevelopment. The first option should be to avoid adverse impact to the biodiversity interest on-site.

#### Financial/Non-financial Obligation: Mitigation of impact on biodiversity

- 10.15 The London Plan states that in addition to making a positive contribution to protecting, enhancing, creating and managing biodiversity, development should prioritise assisting in achieving targets in biodiversity action plans or improve access to nature in areas deficient in accessible wildlife sites.
- 10.16 In very exceptional cases where a developer cannot protect an ecological habitat on or adjacent to the site and permission to develop is granted, a planning obligation will be required to provide compensatory measures of equal or greater value. This should be located as close to the site as possible, and could include enlarging or enhancing existing nature conservation assets.

10.17 The works should be guided by a report from a qualified member of CIEEM and agreed by the Council. However the developer needs to demonstrate how they will identify and secure funding to carry out the works to enhance the site and where necessary purchase a site.

### Potential Future CIL-funded infrastructure: Expansion and Enhancement of Sites of Nature Conservation

- 10.18 The London Plan states that development proposals should prioritise achieving targets in the BAP and or improve access to nature in areas deficient in accessible wildlife sites.
- 10.19 Haringey has a Biodiversity Action Plan in place that present clear options to help mitigate the impacts of development on biodiversity. Opportunities to address areas of deficiency in access to wildlife sites and create new green infrastructure linking up sites Projects from the BAP will be incorporated into the Council's Infrastructure Delivery Plan, and may receive CIL funding if recognised as a Council priority in the Capital Budget.

#### Potential Future CIL-funded infrastructure: Flood Remediation

10.20 The provision of strategic flood mitigation developments are considered to be strategic infrastructure in the borough, and subject to proposals coming forward which the Council endorses through its budget setting process, will be included on the Regulation 123 list for part-funding through CIL revenues.

#### Financial/Non-financial Obligation: Mitigation of impact on biodiversity

10.21 Development requiring on-site flood mitigation will generally be controlled by condition, and will not be granted planning approval unless design certainty over what constitutes an acceptable mitigation is provided and agreed.

10.22 In very exceptional cases where a developer cannot protect flood mitigation on or adjacent to the site and permission to develop is granted, a planning obligation will be required to provide compensatory measures elsewhere. This will in agreement with the Environment Agency.

### Appendix: List of variables to calculate contributions (May 2014)

#### **Affordable Housing**

Location	West	Centre	East
Value of market housing £/m²	£5,100	£4,800	£3,200
Residual Land Value (RLV) (assumed 38% of market value <sup>3</sup> )			
	£1,938	£1,824	£1,216
Cost of preparing a site and servicing 1m <sup>2</sup> affordable residential			
floorspace at this location (assumed 15% of RLV)	£291	£274	£182
RLV, plus cost of preparing and servicing 1m <sup>2</sup>	£2,229	£2,098	£1,398
20% of contributory element	£446	£420	£280
-20% contingency factor	£357	£336	£224

The rates to be collected for provision of off-site financial contribution on sites of 1-9 net units, in line with Haringey Local Plan policy SP2 is:

- Seven Sisters, Tottenham Green; Tottenham Hale; West Green, Bruce Grove, White Hart Lane, Northumberland Park; St Ann's wards: £224 per m<sup>2</sup>.
- Noel Park, Woodside, Bounds Green, and Harringay wards: £336 per m².
- Alexandra, Fortis Green, Crouch End, Muswell Hill, Hornsey, Highgate wards: £357
   per m<sup>2</sup>.

All-In Tender Price Index of construction costs will be calculated annually.

CO<sup>2</sup> Price = £XXX/Tonne

 $^{\rm 3}$  The 38% and 15% assumptions have been used in similar policies in Merton and Waverley.